NORTHWEST COLORADO COUNCIL OF GOVERNMENTS FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2018

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INDEPENDENT AUDITORS' REPORT

Board of Directors Northwest Colorado Council of Governments Silverthorne, Colorado

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of the Northwest Colorado Council of Governments, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Northwest Colorado Council of Governments as of December 31, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Northwest Colorado Council of Government's basic financial statements. The schedule of expenditures of federal awards and the schedules of revenues, expenditures and changes in fund balance – budget and actual – general fund (by program) are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The schedule of expenditures of federal awards and the schedules of revenues, expenditures and changes in fund balance – budget and actual – general fund (by program) are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards and the schedules of revenues, expenditures and changes in fund balance – budget and actual – general fund (by program) are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the of the Northwest Colorado Council of Governments as of and for the year ended December 31, 2017, and have issued our report thereon dated April 17, 2018, which contained unmodified opinions on the respective financial statements of the governmental activities and each major fund.

The budgetary schedules for the major funds are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounts and other records used to prepare the 2017 financial statements. The budgetary schedules have been subjected to the auditing procedures applied in the audit of the 2017 basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounts and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary schedules are fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended December 31, 2017.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 16, 2019, on our consideration of the Northwest Colorado Council of Government's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on the effectiveness of Northwest Colorado Council of Governments' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Northwest Colorado Council of Government's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Greenwood Village, Colorado May 16, 2019

As management of the Northwest Colorado Council of Governments (the Council), Silverthorne, Colorado, we offer readers of the Council's basic financial statements this narrative overview and analysis of the financial activities of the Council for the fiscal year ended December 31, 2018.

Financial Highlights

- The assets of the Council exceeded its liabilities at the close of 2018 by \$4,177,476. Of this total, \$3,995,436, or 96%, is unrestricted and may be used to meet the Council's obligations to the public and creditors.
- The Council's total net position increased \$1,078,832.
- The total cost of the Council's programs increased \$138,711 or 3%, compared to 2017.
- Total revenues increased \$598,147, or 11%, compared to 2017.
- The General Fund reported a fund balance of \$1,252,767 as of December 31, 2018, an increase of \$359,674. Approximately 71% of the General Fund balance is assigned.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Council's basic financial statements. The Council's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains the schedule of expenditures of federal awards and schedules of revenues, expenditures and changes in fund balance for each program of the Council in addition to the basic financial statements themselves.

Government-wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the Council's finances, in a manner similar to a private-sector business. The government-wide financial statements include the statement of net position and the statement of activities.

The statement of net position presents information on all of the Council's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Council is improving or deteriorating.

The *statement of activities* presents information showing how the Council's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*.

Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., unused compensated absences).

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Council uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. *Governmental funds* are used to account for essentially the same functions as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Council maintains three governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balances for the General Fund, the Northwest Loan Fund and the Northwest Colorado Council of Governments (NWCCOG) Foundation, which are considered to be major funds.

The Council adopts annual appropriated budgets for all of its Funds. Budgetary comparison schedules have been provided for the major funds to demonstrate compliance with the budget.

Notes to the Financial Statements. The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information (RSI) concerning the Council. The Council adopts an annual appropriated budget for all funds. A budgetary comparison schedule has been provided for the General Fund, the Northwest Loan Fund and the Northwest Colorado Council of Governments Foundation Fund.

Supplementary nformation. In addition to the basic financial statements and accompanying notes, this report also presents certain reports required by the Uniform Grant Guidance in accordance with 2 CFR 200.516(a) as well as the schedules of revenues, expenditures and changes in fund balance for each program administered by the Council.

Government-wide Financial Analysis

Analysis of Net Position

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The analysis below focuses on the net position and changes in net position of the Council's governmental activities. At the end of the current fiscal year, the Council is able to report positive balances in all categories of net position for each major fund.

Table 1 presents an analysis of the Council's net position as of December 31, 2018. The Council's assets exceeded liabilities by \$4,177,476 at the close of 2018. Total net position increased by \$1,078,832 in 2018. The increase is comprised of the following:

- Total assets increased \$937,836 to \$5,301,721. This mainly included an increase in cash from \$1,072,558 in 2017 to \$1,890,616 in 2018 due to an increase in revenue during 2018.
- Total liabilities decreased \$140,996 to \$1,124,245. This change included a decrease of \$165,655 in unearned revenue related to grants.

<u>Table 1</u>

Northwest Colorado Council of Governments

Summary of Net Position

	Governmental Activities				
	2018	2017			
Assets					
Current and Other Assets	\$ 4,646,907	\$ 3,618,986			
Capital Assets	654,814	744,899			
Total Assets	5,301,721	4,363,885			
Liabilities					
Current Liabilities	626,836	749,909			
Long-Term Liabilities	497,409	515,332			
Total Liabilities	1,124,245	1,265,241			
Net Position					
Net Investment in Capital Assets	140,151	213,677			
Restricted	41,889	41,074			
Unrestricted	3,995,436	2,843,893			
Total Net Position	\$ 4,177,476	\$ 3,098,644			

The largest portion of the Council's net position amounting to \$3,995,436 (96%) is unrestricted and may be used to meet its obligations to the public and creditors.

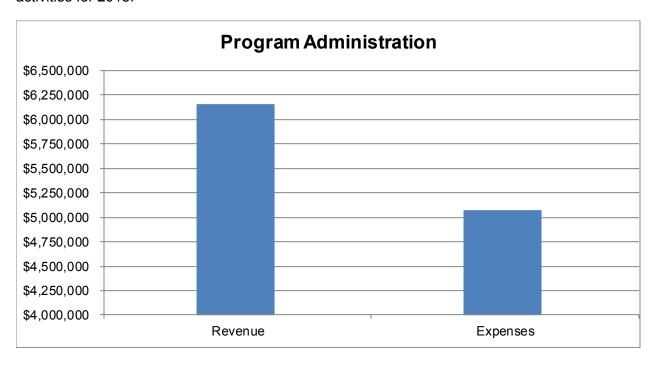
Analysis of Changes in Net Position

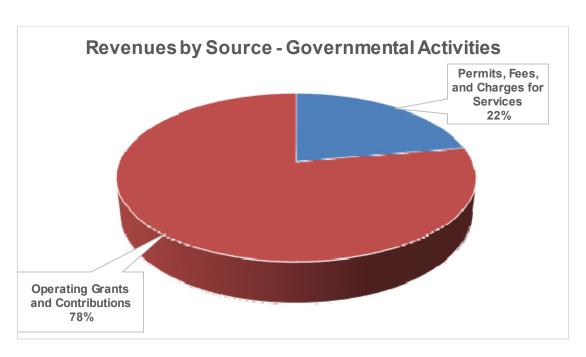
As presented in Table 2, the Council's overall net position increased \$1,078,832 compared to an increase of \$619,396 during 2017. Governmental revenues increased \$598,147 or 11% compared to 2017. The increase was due primarily to federal grant funds received and used by the Northwest Loan Fund in provided loans to businesses within the region which the Northwest Colorado Council of Government operates. Governmental expenses increased \$138,711, or 3% from 2017, primarily due to an increase in wages and an increase in repair and maintenance expenses from 2017 to 2018.

Table 2
Northwest Colorado Council of Governments
Summary of Changes in net Position
For Years as Stated

	Governmental Activities				
		2018		2017	
Revenues		_		_	
Program Revenues					
Permits, Fees, and Charges for Services	\$	1,365,995	\$	1,257,472	
Operating Grants and Contributions		4,785,653		4,296,029	
Total Revenues		6,151,648		5,553,501	
Expenses					
Program Expenses		5,072,816		4,934,105	
Total Expenses		5,072,816		4,934,105	
Change in Net Position		1,078,832		619,396	
Net Position - Beginning of Year		3,098,644		2,479,248	
Net Position - End of Year	\$	4,177,476	\$	3,098,644	

The following graphs provide visual representations of the expenses and revenues for governmental activities for 2018.





Financial Analysis of the Council's Funds

As noted earlier, the Council uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The focus of the Council's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable resources*. This information is necessary to assess the Council's financing requirements. Types of governmental funds reported by the Council include the General Fund, the Loan Fund and the Northwest Colorado Council of Governments Foundation. In particular, *unrestricted fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the year.

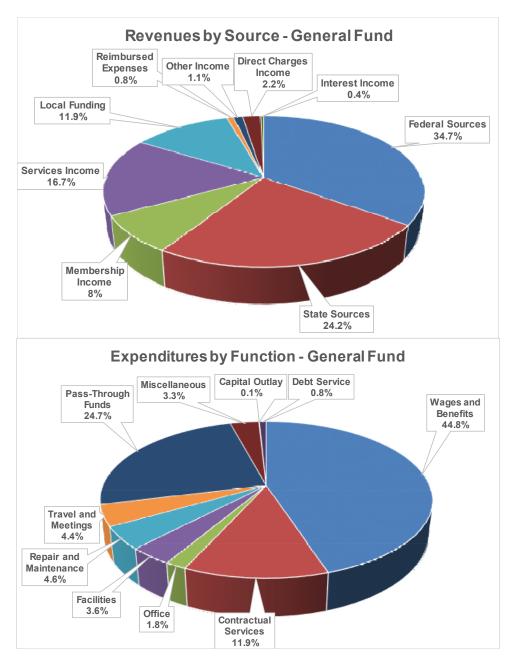
The General Fund is the primary operating fund of the Council. At December 31, 2018, the General Fund reported ending fund balances of \$1,252,767, an increase of \$359,674 compared to 2017.

Management and the Board of Directors have assigned approximately 71% of the fund balance as follows:

	Balance December 31, 2017		Additions/ Deletions		Doo	Balance
	Decen	10el 31, 2017		eletions	Dec	ember 31, 2018
Alpine Area Agency for Aging	\$	14,362	\$	(324)	\$	14,038
Elevator Inspection Program		22,500		-		22,500
Water Quality & Quantity Program		113,287		5,249		118,536
Summit Water Quality Committee		32,746		1,411		34,157
Weatherization		50,679		73,109		123,788
Office Condo		41,422		7,947		49,369
Motor Pool		93,662		10,645		104,307
Emergency Cash Reserve		419,049		-		419,049
-	\$	787,707	\$	98,037	\$	885,744

As a measure of the General Fund's liquidity, it may be useful to compare total fund balance to total fund expenditures. Fund balance represents 25.5% of total General Fund expenditures compared to 19.0% in 2017.

The following graphs provide visual representations of the expenditures and revenues for the General Fund for 2018.



The Northwest Loan Fund ended the year with a fund balance of \$2,795,071 compared to \$1,989,476 at the end of 2017, an increase of \$805,595 compared to \$485,262 in 2017. This was a result of an increase in federal revenues and related administration cost reimbursements for the administration of the loan program.

The Northwest Colorado Council of Governments Foundation fund ended the year with a fund balance of \$32,567. During 2018, the Foundation recorded \$34,471 in revenues. The fund expended \$35,222 during the year.

General Fund Budgetary Highlights

Budgetary comparison schedules are presented as required supplementary information. Actual revenues were \$5,270,905, \$29,226 more than projected. Actual expenditures were \$4,919,306, \$347,576 less than budgeted.

Capital Assets and Debt Administration

Capital Assets

The Council's investment in capital assets as of December 31, 2018 amounts to \$654,814 (net of accumulated depreciation). The decrease from 2017 was a result of annual depreciation expense.

 2018		2017
\$ 481,227	\$	498,112
26,360		28,947
66,169		120,352
 81,058		97,488
\$ 654,814	\$	744,899
	\$ 481,227 26,360 66,169 81,058	\$ 481,227 \$ 26,360 66,169 81,058

Additional information on capital assets can be found in the notes to the financial statements (Note 4).

Debt Administration

The Council had total long term obligations of \$602,670 as follows:

		2018		2017
Building Loan	\$	514,663	\$	531,222
Compensated Absences		88,007		78,555
	\$	602,670	\$	609,777
	_		_	

Additional information on long-term obligations can be found in the notes to the financial statements (Note 5).

Economic Factors and Next Year's Budgets and Rates

Decisions made at the federal and state levels regarding funding for regional programs will likely affect some of NWCCOG's programs in 2018. NWCCOG is prepared to make the appropriate adjustments to expenses in affected programs to remain aligned with the available funding as these decisions are made. NWCCOG will continue its current programs in 2018 and pursue new programs or projects at the direction of the NWCCOG Council.

Requests for Information

This financial report is designed to provide a general overview of the Council's finances for all those with an interest in the Council's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Northwest Colorado Council of Governments, 249 Warren Avenue, Silverthorne, Colorado 80498.

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS STATEMENT OF NET POSITION DECEMBER 31, 2018

		2018
ASSETS		
Cash	\$	1,890,616
Investments	•	408,212
Investments - Restricted		575,309
Accounts Receivable		187,396
Grants Receivable		362,249
Prepaid Items		341
Inventory		2,250
Loans Receivable		1,220,534
Capital Assets, Net of Accumulated Depreciation		654,814
Total Assets		5,301,721
LIABILITIES AND NET POSITION		
LIABILITIES Assessed Baselile		400 475
Accounts Payable		169,175
Accrued Salaries and Withholdings		95,061
Unearned Revenue Noncurrent Liabilities		257,339
Due Within One Year		105 261
Due in More than One Year		105,261 497,409
Total Liabilities		1,124,245
Total Elabilities		1,124,243
NET POSITION		
Net Investment in Capital Assets		140,151
Restricted		41,889
Unrestricted		3,995,436
Total Net Position	\$	4,177,476

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

Net (Expense)

							enues and
			Program Revenues				anges in t Position
		F	Fees and Operating			110	Total
			harges for		Grants and	Gov	ernmental
Function/Program Activities	Expenses		Services		ontributions		ctivities
Governmental Activities	•						_
Regional Business	\$ 365,186	\$	282,070	\$	85,981	\$	2,865
Alpine Area Agency for Aging	963,275		-		989,544		26,269
Connect for Health Colorado	172,715		-		173,752		1,037
Economic Development District	130,564		-		141,075		10,511
Elevator Inspection Program	693,142		902,408		-		209,266
Energy Management	1,308,593		-		1,390,280		81,687
Regional Coordinating Council	504,294		-		609,565		105,271
Watershed Services	19,702		-		17,933		(1,769)
Emergency Management	157,477		-		151,231		(6,246)
Summitt Water Quality	32,644		-		34,262		1,618
Water Quality/Quantity	212,968		181,517		38,023		6,572
CO Bark Beetle	1,392		-		-		(1,392)
Broadband	237,145		-		182,168		(54,977)
Northwest Loan Fund	131,773		-		937,368		805,595
NWCCOG Foundation, Inc.	35,222		-		34,471		(751)
Interest on Long Term Debt	21,601		-		-		(21,601)
Unallocated Depreciation	85,123						(85,123)
Total Governmental Activities	\$ 5,072,816	\$	1,365,995	\$	4,785,653		1,078,832
		Char	nge in Net Pos	ition			1,078,832
		Net Position - Beginning of Year					3,098,644
		Net Position - End of Year					4,177,476

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS BALANCE SHEET – GOVERNMENTAL FUNDS DECEMBER 31, 2018

		General Fund		Northwest Loan Fund		WCCOG oundation		Total
ASSETS								
Cash	\$	253,668	\$	1,600,171	\$	36,777	\$	1,890,616
Investments		408,212		-		-		408,212
Investments - Restricted		575,309		-		-		575,309
Accounts Receivable		187,396		-		-		187,396
Grants Receivable		362,249		-		-		362,249
Due from Other Funds		4,210		-		-		4,210
Prepaid Items		341		-		-		341
Inventory		2,250		-		-		2,250
Loans Receivable	_	4 700 005	_	1,220,534	_	-	_	1,220,534
Total Assets	\$	1,793,635	\$	2,820,705	\$	36,777	\$	4,651,117
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES								
Accounts Payable	\$	168,541	\$	634	\$	_	\$	169,175
Accrued Salaries and Withholdings		95,061	•	-	·	_	·	95,061
Due to Other Funds		-		_		4,210		4,210
Unearned Revenue		232,339		25,000		-		257,339
Total Liabilities		495,941		25,634		4,210		525,785
DEFERRED INFLOWS OF RESOURCES								
Deferred - Unavailable revenue		44,927						44.027
Total Deferred Inflows of Resources		44,927						44,927 44,927
Total Deferred filliows of Resources		44,921						44,921
FUND BALANCES								
Nonspendable								
Inventory		2,250		-		-		2,250
Prepaid Items		341		-		-		341
Restricted								
USDA Loan Reserve		41,889		-		-		41,889
Assigned								
Alpine Area Agency for Aging		14,038		-		-		14,038
Elevator Inspection Program		22,500		-		-		22,500
Water Quality & Quantity Program		118,536		-		-		118,536
Summit Water Quality Committee		34,157		-		-		34,157
Weatherization		123,788		-		-		123,788
Office Condo		49,369		-		-		49,369
Motor Pool		104,307		-		-		104,307
Emergency Cash Reserve		419,049		-		-		419,049
Other Purposes		-		2,795,071		32,567		2,827,638
Unassigned		322,543		_				322,543
Total Fund Balances		1,252,767		2,795,071		32,567		4,080,405
Total Liabilities, Deferred Inflows of Resources and Fund Balances	Ф	1 702 625	Ф	2 820 705	\$	36 777	Ф	1 651 117
Nesources and Fully Dalatices	φ	1,793,635	\$	2,820,705	\$	36,777	\$	4,651,117

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION DECEMBER 31, 2018

Total Fund Balance for Governmental Funds	\$ 4,080,405
Total net position reported for governmental activities in the statement of net position is different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	654,814
Certain revenues not available to pay liabilities of the current period are deferred in the governmental funds: Unavailable Revenue	44,927
Long-term liabilities applicable to governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net position.	
Balances at December 31, 2018 are:	(544.000)
Note Payable Compensated Absences	(514,663) (88,007)
Net Position of Governmental Activities	\$ 4,177,476

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	General Fund	Northwest Loan Fund		
REVENUES				Total
Federal Sources	\$ 1,837,025	\$ 772,166	\$ -	\$ 2,609,191
State Sources	1,276,805	50,000	· -	1,326,805
Membership Income	419,235	, -	-	419,235
Services Income	880,909	-	-	880,909
Local Funding	624,967	-	-	624,967
Reimbursed Expenses	42,119	-	-	42,119
Other Income	56,995	113,628	34,421	205,044
Direct Charges Income	114,154	-	-	114,154
Interest Income	18,696	1,574	50	20,320
Total Revenues	5,270,905	937,368	34,471	6,242,744
EXPENDITURES				
Current				
Wages and Benefits	2,209,982	91,518	-	2,301,500
Contractual Services	583,071	11,181	3,162	597,414
Office	86,621	8,941	35	95,597
Facilities	178,710	3,310	-	182,020
Repair and Maintenance	226,023	584	-	226,607
Travel and Meetings	216,564	7,093	-	223,657
Pass-Through Funds	1,213,256	-	32,025	1,245,281
Miscellaneous	163,245	9,146	-	172,391
Capital Outlay	3,674	-	-	3,674
Debt Service				
Principal	16,559	-	-	16,559
Interest	21,601	<u> </u>	<u> </u>	21,601
Total Expenditures	4,919,306	131,773	35,222	5,086,301
Other Financing Sources				
Proceeds on Sale of Asset	8,075	-	-	8,075
Total Other Financing Sources	8,075			8,075
Net Change in Fund Balances	359,674	805,595	(751)	1,164,518
Fund Balances - Beginning of Year	893,093	1,989,476	33,318	2,915,887
Fund Balances - End of Year	\$ 1,252,767	\$ 2,795,071	\$ 32,567	\$ 4,080,405

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

Net Change in Fund Balances - Governmental Funds

<u> </u>	
Amounts reported for governmental activities in the statement of activities are different because:	\$ 1,164,518
Governmental funds report capital outlay as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation and loss on disposal of assets exceed capital outlays in the current period. Capital Outlays	3,674
Depreciation Expense Book Value of Disposed Assets	(85,123) (8,636)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consume current financial resources of governmental funds. These transactions, however, have no effect on net position. Principal Payments on Note Payable	16,559
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in governmental funds	
Unavailable Revenue	(2,708)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Adjustment to Compensated Absences Liability	 (9,452)

1,078,832

Change in Net Position of Governmental Activities

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements have been prepared in accordance with generally accepted accounting principles applicable to governmental units. A summary of the Northwest Colorado Council of Governments' (the Council) significant accounting policies consistently applied in the preparation of these financial statements follows.

Reporting Entity

The Council is a voluntary association established in 1972 pursuant to laws of the State of Colorado to promote cooperation and coordination among local governments and between levels of government for the geographic area comprised of Eagle, Grand, Jackson, Pitkin and Summit counties. The Council is governed by a Board of Directors consisting of appointed members from member counties and municipal corporations and is responsible for setting policy and appointing administrative personnel. The members include the five counties and 22 municipalities. The Board exercises autonomous control over financial affairs, acquisition and ownership of property, contract execution and management and operation of programs within the Council.

The Council follows the Governmental Accounting Standards Board (GASB) accounting pronouncements which provide guidance for determining which governmental activities, organization and functions should be included within the financial reporting entity. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government.

Blended Component Units

The Northwest Loan Fund, (NLF), is a non-profit 501(c)(6) economic development organization that makes loans to start-up and/or fund expanding businesses that will create, or retain new, full-time jobs in Eagle, Garfield, Grand, Jackson, Moffat, Pitkin, Rio Blanco, Routt, and Summit counties. The NLF is governed by the NWCCOG Council, which serves as the NLF Board of Directors. The NLF Board of Directors appoints a volunteer from each of the nine counties in the service territory, along with the NWCCOG executive director, to serve as the Loan Committee. The NLF is reported as a major special revenue fund. The NLF does not present separate financial statements.

The Northwest Colorado Council of Governments Foundation, Inc., (Foundation), is a federal tax-exempt public charity under Section 501(c)(3) of the Internal Revenue Code. The mission of the Foundation is to provide a financial mechanism for the member jurisdictions of the Council to work collaboratively with not-for-profit organizations, citizen-based groups and individuals on projects of mutual interest and benefit for the region. The Foundation is governed by the Council's Board of Directors. The Foundation is reported as a major special revenue fund. The Foundation does not report separate financial statements.

Description of Government-wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the Council and its component units. *Governmental activities* are normally supported by intergovernmental revenues, member support, charges to program users and nonexchange transactions.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Basis of Presentation – Government-wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds. Separate financial statements are provided for governmental funds.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments where the amounts are reasonably equivalent in value to the interfund services provided. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Basis of Presentation – Fund Financial Statements

The fund financial statements provide information about the Council's funds, including its blended component units. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. Major individual governmental funds are reported as separate columns in the fund financial statements. The Council reports the following major governmental funds:

General Fund – is the Council's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

Northwest Loan Fund – The Northwest Loan Fund, (Loan Fund) accounts for the activities of the non-profit 501(c)(6) organization described in Note 1.

NWCCOG Foundation – The NWCCOG Foundation fund accounts for the activities of the federal tax-exempt public charity 501(c)(3) organization described in Note 1.

During the course of operations, the Council has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current *financial resources or economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus and Basis of Accounting (Continued)

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Services income and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Grants and similar items are recorded as revenues when all eligibility requirements are met, including any time requirements. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met. All other revenue items are considered to be measurable and available only when cash is received by the government.

<u>Assets, Liabilities, Net position/Fund Balance, Revenues and Expenditures/Expenses</u> <u>Cash and Investments</u>

The Council pools cash and investment resources of its various programs, excluding its component units, in order to facilitate the management of cash. Cash and investments are presented on the balance sheet in the basic financial statements at net asset value or amortized cost as described in Note 2.

Restricted Cash and Investments

In accordance with the Council's by-laws, cash is restricted in an amount equal to 10% of the current year's budgeted projected revenues plus the amount of accrued compensated absences at December 31, 2018. The reserve calculation does not include pass through funds received by the Council and passed through to other organizations or programs.

Additionally, the loan with the USDA requires the Council to maintain a facility reserve account (see Note 5).

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Receivables

Receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements.

Capital Assets

Capital assets, which include furniture, fixtures and equipment, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the Council as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at acquisition cost or estimated acquisition cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition cost at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend assets' lives are not capitalized. Furniture, fixtures, equipment and vehicles of the Council are depreciated using the straight-line method over the following estimated useful lives:

Building 40 years
Building Improvements 10 - 40 years
Furniture, Fixtures and Operating Equipment 3 - 20 years
Vehicles 7 - 15 years

Long-Term Obligations

In the government-wide financial statements, long-term obligations are reported as liabilities in the governmental activities statement of net position.

Compensated Absences

Vested amounts are those which accrue to the employee even if the employee terminates. Leave vests with the employees to various maximum amounts, based on lengths of employment from the date of employment to sixteen years. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Net Position and Fund Equity

Net Position

The government-wide financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted and unrestricted.

Net investment in capital assets is intended to reflect the portion of net position that is associated with non-liquid, capital assets, net of related debt.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Net Position and Fund Equity (Continued)

Restricted net position represents assets that have third party limitations on their use.

Unrestricted net position represents assets that do not have any third party limitations on their use.

Sometimes the Council will fund outlays for a particular purpose from both restricted (e.g., restricted grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

Fund Balances

Generally, fund balance represents the difference between the current assets and current liabilities. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the Council is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The following classifications describe the relative strength of the spending constraints:

Nonspendable – fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact. The Council had \$2,591 in nonspendable resources as of December 31, 2018.

Restricted – amounts constrained to specific purposes by their providers (such as grantors and higher levels of government), through constitutional provisions, or by enabling legislation. The Council had \$41,889 restricted for the USDA Loan Reserve as of December 31, 2018.

Committed – amounts that can be used only for specific purposes determined by a formal action of the Board of Directors of the Council. The Board of Directors is the highest level of decision-making authority for the Council. Commitments may be established, modified or rescinded only through resolutions approved by the Board of Directors. The Council had no committed funds as of December 31, 2018.

Assigned – Fund balances are reported as assigned when amounts are constrained by the *intent* to be used for specific purposes, but are neither restricted nor committed. Under the Council's policy, the Executive Director may assign amounts for specific purposes. The Council reports the following assigned fund balances:

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Net Position and Fund Equity (Continued)

The Council reports the following assigned fund balances:

	Balance December 31, 2017		Additions/ Deletions		Dece	Balance ember 31, 2018
Alpine Area Agency for Aging	\$	14,362	\$	(324)	\$	14,038
	Ψ	•	Ψ	(324)	Ψ	,
Elevator Inspection Program		22,500		-		22,500
Water Quality & Quantity Program		113,287		5,249		118,536
Summit Water Quality Committee		32,746		1,411		34,157
Weatherization		50,679		73,109		123,788
Office Condo		41,422		7,947		49,369
Motor Pool		93,662		10,645		104,307
Emergency Cash Reserve		419,049				419,049
	\$	787,707	\$	98,037	\$	885,744

In addition, the Council reports assigned fund balances of \$2,795,071 and \$32,567 in the Northwest Loan Fund and NWCCOG Foundation, respectively.

Program assigned amounts were accumulated from excess revenues over expenditures for these respective programs. The Council assigns these excess revenues to be spent in the programs in which they were accumulated.

Unassigned – Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion.

Flow Assumptions – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the Council's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

Assisted Projects

All grants and contracts awarded to the Council are referred to as assisted projects. Records are maintained whereby expenditures incurred are recorded in separate project accounts in the general fund.

Indirect Costs

The Council allocates indirect costs to assisted projects in accordance with C.F.R. Part 200, of the Uniform Grant Guidance. Actual expenditures specifically identifiable with individual grants are charged directly to those grants. Indirect costs are shared, pro-rata, by all of the Council's programs. Each program contributes to these costs based on the particular program's revenue as a percentage of the total budget.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

NOTE 2 CASH AND INVESTMENTS

The Council is governed by the cash and investment limitations of state law. Deposits and investments held at December 31, 2018 are reported as follows:

	U	Unrestricted		estricted	Total		
Cash	\$	1,890,616	\$	-	\$	1,890,616	
Investments		408,212		575,309		983,521	
Total	\$	2,298,828	\$	575,309	\$	2,874,137	

Cash

Custodial Credit Risk - Cash:

Custodial risk for cash is the risk that, in the event of a failure of a depository financial institution, the Council will not be able to recover its cash or will not be able to recover collateral securities that are in possession of an outside party. The Council's cash policy is in accordance with CRS 11-10.5-101, the Colorado Public Deposit Protection Act (PDPA), which governs investment of public funds. PDPA requires that all units of local government deposit cash in eligible public depositories. State regulators determine eligibility. Amounts on deposit in excess of federal insurance levels (\$250,000) must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits. The institution's internal records identify the collateral by depositor and as such, these deposits are considered to be uninsured but collateralized. The State Regulatory Commissions for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools. At December 31, 2018, Council's deposits amounting to \$1,890,616 were either insured by federal depository insurance or collateralized and consequently were not exposed to custodial credit risk.

Investments

The investment policy adopted by the Council limits investments to those permitted by Colorado State Statutes. It also adopts the prudent investor rule, wherein the criteria for selecting investments and their order of priority are (1) safety, (2) liquidity and (3) yield. Additionally, investing in derivatives or other investment hedge funds is not allowed.

NOTE 2 CASH AND INVESTMENTS (CONTINUED)

Investments (Continued)

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest which include:

- Obligations of the United States, certain U.S. government agency securities and securities of the World Bank
- General obligation and revenue bonds of US local government entities
- Certain certificates of participation
- Certain securities lending agreements
- Bankers' acceptances of certain banks
- Commercial paper
- Written repurchase agreements and certain reverse repurchase agreements collateralized by certain authorized securities
- · Certain money market funds
- Guaranteed investment contracts
- Local government investment pools

At December 31, 2018, the Council had the following investments:

	Standard &			
	Poor's Rating	Maturities	F	air Value
Local Government Investment Pools			· ·	
COLOTRUST	AAAm	< 60 Days	\$	494,132
CSAFE	AAAm	< 60 Days		489,389
Total			\$	983,521

Credit Risk

Credit Risk – The Council's investment policy limits investments to U.S. Treasury obligations and U.S. Government agency securities, repurchase agreements, commercial paper, local government investment pools, time certificates of deposit, and certain money market mutual funds approved by the Board of Directors. State statutes limit investments in U.S. Agency and Instrumentality securities to the highest rating issued by two or more nationally recognized statistical rating organizations (NRSROs).

Concentration of Credit Risk – Neither state statutes or the Council's investment policy limits the amount of investments in any one issuer.

Local Government Investment Pools – The Council has investments in the Colorado Local Government Liquid Asset Trust (COLOTRUST) and the Colorado Surplus Asset Trust (CSAFE), investment vehicles established for local government entities in Colorado to pool surplus funds.

NOTE 2 CASH AND INVESTMENTS (CONTINUED)

Fair Value

As of December 31, 2018, the Council had invested \$378,831 in the Colorado Local Government Liquid Asset Trust – PLUS and \$115,301 in the Colorado Local Government Liquid Asset Trust – PRIME, which is an investment vehicle established for local government entities in Colorado to pool surplus funds. The Colorado State Securities Commissioner administers and enforces all State statutes governing COLOTRUST. COLOTRUST operates similarly to a money market fund and each share is equal in value to \$1.00. As of December 31, 2018, the investments in COLOTRUST were valued at net asset value. There are no unfunded commitments, the redemption frequency is daily and there is no redemption notice period.

As of December 31, 2018, the Council had invested \$489,389 in the Colorado Surplus Asset Fund Trust (CSAFE), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The trust operates similarly to a money market fund and each share is equal in value to \$1.00. The Trust is valued at amortized cost and based on the valuation method, additional disclosures are not required under GASB Statement No. 72.

NOTE 3 LOANS RECEIVABLE

Loans receivable in the Northwest Loan Fund consist of loans to qualified borrowers for creation and expansion of small businesses that are unable to obtain conventional funding. Interest rates are generally Prime plus 2%, with average terms of 60 months. To the extent possible, liens are filed on either the real or personal property to insure the loans are repaid. The total loan balance of \$1,252,545 has been reduced by \$32,011 as an allowance for estimated uncollectible. The loans mature as follows:

Year Ending	 Total
2019	\$ 153,488
2020	98,572
2021	263,400
2022	85,025
2023	112,418
Thereafter	 507,631
Total	\$ 1,220,534

NOTE 4 CAPITAL ASSETS

An analysis of the changes in capital assets for the year ended December 31, 2018 follows:

	В	eginning					Ending		
		Balance	Increases		Increases		De	ecreases	 Balance
Governmental Activities						_	 		
Capital Assets Being Depreciated									
Building	\$	675,405	\$	-	\$	-	\$ 675,405		
Building Improvements		52,887		-		-	52,887		
Vehicles		675,237		-		(63,927)	611,310		
Furniture and Equipment		226,944		3,674			230,618		
Total Capital Assets									
Being Depreciated		1,630,473		3,674		(63,927)	1,570,220		
Less Accumulated Depreciation									
Building		(177,293)		(16,885)		-	(194,178)		
Building Improvements		(23,940)		(2,587)		-	(26,527)		
Vehicles		(554,885)		(45,547)		55,291	(545,141)		
Furniture and Equipment		(129,456)		(20,104)			 (149,560)		
Total Accumulated Depreciation		(885,574)		(85,123)		55,291	(915,406)		
Total Capital Assets									
Being Depreciated, Net	\$	744,899	\$	(81,449)	\$	(8,636)	\$ 654,814		

Depreciation expense is not allocated to functions/programs of the Council.

NOTE 5 LONG-TERM OBLIGATIONS

Long-term obligation activity for the year ended December 31, 2018 follows:

	eginning Balance	Inc	creases	De	ecreases	Ending Balance	Due Within one Year
Governmental Activities United States Department of							
Agriculture (USDA) Note	\$ 531,222	\$	-	\$	(16,559)	\$ 514,663	\$ 17,254
Compensated Absences	 78,555		9,452			88,007	 88,007
	\$ 609,777	\$	9,452	\$	(16,559)	\$ 602,670	\$ 105,261

The detail of the Council's long-term obligations is as follows:

USDA Note

On March 21, 2007, the Council issued a note with the United States Department of Agriculture (USDA), in the original amount of \$746,470 for acquiring and constructing office space for the operations of the Council. The loan is payable over 30 years in monthly installments of \$3,180 beginning April 17, 2007 through March 21, 2038, including interest at 4.125%.

NOTE 5 LONG-TERM OBLIGATIONS (CONTINUED)

The note requires the Council to maintain a facility reserve account by setting aside \$336 per month until the account accumulates the reserve requirement of \$40,309. The funds may be used, with prior approval from the USDA, for repairing or replacing any damage caused by a catastrophe or if making extensions or improvements to the facility. At December 31, 2018, the Council has restricted \$41,889 of its investments towards this purpose.

The note matures as follows:

	Principal		Interest		Total
2019	\$	17,254	\$	20,906	\$ 38,160
2020		17,979		20,181	38,160
2021		18,735		19,425	38,160
2022	2022		18,637		38,160
2023		20,343		17,817	38,160
2024-2028		115,287		75,513	190,800
2029-2033		141,644		49,156	190,800
2034-2038		163,898		16,782	 180,680
	\$	514,663	\$	238,417	\$ 753,080

Other General Obligations

The accrual for compensated absences (see Note 1) is liquidated from the General Fund.

NOTE 6 OPERATING LEASES

The Council has entered into a number of operating leases for building space. These leases have cancellation provisions and are subject to annual appropriations. For the year ended December 31, 2018, lease expenditures amounted to \$58,164.

NOTE 7 RETIREMENT PLAN

The Council is a member of the Colorado County Officials and Employees Retirement Association Plan (CCOERA), (the Retirement Plan), a defined contribution plan. In a defined contribution plan, benefits depend solely on amounts contributed to the Retirement Plan plus investment earnings. Members of the Retirement Plan are required to participate in the Retirement Plan upon commencement of employment. Required employee contributions to the Retirement Plan vary from a minimum of 3.75% to a maximum of 10%. The Council is required to match employee contributions up to a maximum of 6%. All contributions vest immediately as there is no vesting period and the Plan has no forfeiture rules. Benefit terms are set by the Council and once an employee selects a contribution percentage, the employee may not make changes to the percentage for the duration of their employment. During 2018, the Council's contribution and employee contributions to the Plan were \$103,759 and \$105,486, respectively. The Council has recognized pension expense of \$103,759 and has no outstanding pension liability as of December 31, 2018.

NOTE 8 DEFERRED COMPENSATION PLAN

The Council has a deferred compensation plan (the Plan), administered by CCOERA, and created in accordance with Internal Revenue Code Section 457. The Plan permits the Council's employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. Participation in the Plan is optional.

All amounts of compensation deferred under the Plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, or rights are (until paid or made available to the employee or other beneficiary) held for the exclusive benefit of the participants or their beneficiaries. The Council has no ownership interest in the Plan nor is the Council liable for any losses under the Plan.

NOTE 9 PARTICIPATING MEMBER DUES

Participating member dues in the amount of \$419,235 were received by the Council during the year ended December 31, 2018. The following represents the source of funds received:

General Operations	\$ 253,514
Water Quality & Quantity	 165,721
Total	\$ 419,235

NOTE 10 COMMITMENTS AND CONTINGENCIES

Grant Programs

The Council administers numerous projects through grants awarded by various federal and state agencies. All projects are subject to audit by the granting agencies. A substantial amount of grant revenue has been awarded to sub-recipients. All grants are subject to final review and approval as to allowability by the respective grantor agencies. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the Council expects such amounts, if any, to be immaterial.

NOTE 11 RISK MANAGEMENT

The Council is exposed to various risks of losses related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. These risks are financed and funded through participation in the Colorado Intergovernmental Risk Sharing Agency (CIRSA).

CIRSA is a separate legal entity established by member municipalities pursuant to the provisions of Colorado Revised Statutes and the Colorado Constitution.

NOTE 11 RISK MANAGEMENT (CONTINUED)

CIRSA is a joint self-insurance pool created by intergovernmental agreement to provide property, general and automobile liability and public official's coverage to its members. A seven member Board elected by and from its members governs CIRSA.

Coverage is provided through pooling of self-insured losses and the purchase of excess insurance coverage. CIRSA has a legal obligation for claims against its members to the extent that funds are available in its annually established loss fund and those amounts are available from insurance providers under excess specific and aggregate insurance contracts. Losses incurred in excess of loss funds and amounts recoverable from excess insurance are direct liabilities of the participating members. CIRSA has indicated that the amount of any excess losses would be billed to members in proportion to their contributions in the year such excess occurs, although it is not legally required to do so.

The Council has not been informed of any excess losses that may have been incurred by the pool; there have been no claims in excess of insurance coverage in any of the past three years. There have been no significant changes in insurance coverage from the prior year in any of the major categories of risk.

NOTE 12 STATE COMPLIANCE

TABOR Amendment - In November 1992, Colorado voters passed the TABOR Amendment (Amendment 1) to the State Constitution, which limits state and local government tax powers and imposes spending limitations. Fiscal year 1993 provides the basis for limits in future years to which may be applied allowable increases for inflation and other factors. Revenue received in excess of the limitations may be required to be refunded unless an electorate vote to retain the revenue is passed. The TABOR Amendment is subject to many interpretations, but the Council has a legal opinion that it is not a "local government" subject to TABOR in part because it has no authority to tax or to issue general obligation debt.

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2018 (WITH COMPARATIVE TOTALS FOR THE YEAR ENDED DECEMBER 31, 2017)

	Original and Final Budget	Actual Amounts	Variance with Final Budget Positive (Negative)	2017 Actual
Revenues				
Federal Sources				
Federal Contract Revenue	\$ 1,734,986	\$ 1,837,025	\$ 102,039	\$ 1,659,021
State Sources				
State Contract Revenue	1,294,392	1,276,805	(17,587)	1,330,702
Membership Income				
County Pledges	253,105	253,104	(1)	235,469
Municipal Pledges	143,908	144,323	415	127,344
Associate Member Pledges	4,244	7,956	3,712	4,120
Water & Sanitation Income	11,776	13,852	2,076	11,428
Total Membership Income	413,033	419,235	6,202	378,361
Services Income				
Inspection Fees	510,000	464,475	(45,525)	466,975
Specialized Services	-	26,400	26,400	26,400
Other Service Income	210,000	142,575	(67,425)	241,950
Permit Review Fees	100,000	247,459	147,459	131,320
Total Services Income	820,000	880,909	60,909	866,645
Local Funding				
Local Funding	345,373	465,586	120,213	306,699
Matching Funds	16,000	14,575	(1,425)	100,000
Local Funding - NWCCOG Matching	131,314	144,806	13,492	106,633
Total Local Funding	492,687	624,967	132,280	513,332
Reimbursed Expenses				· · · · · ·
Reimbursed Fees/Expenses	138,080	42,119	(95,961)	32,559
Other Income			, ,	
Internal Indirect Revenue	230,582	10,534	(220,048)	8,887
Other Income	, -	46,461	` 46,461 [°]	1,261
Total Other Income	230,582	56,995	(173,587)	10,148
Direct Charges Income	117,919	114,154	(3,765)	110,921
Interest Income	, - -	18,696	18,696	7,964
		, -	, -	,
Total Revenues	5,241,679	5,270,905	29,226	4,909,653

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2018 (WITH COMPARATIVE TOTALS FOR THE YEAR ENDED DECEMBER 31, 2017)

Original Final Budget	47
and Final Actual Positive 20	
	ual
Expenditures	
Current	
Wages and Benefits	
	16,604
	11,330
	30,000
· · · · · · · · · · · · · · · · · · ·	35,017
• •	24,196
Taxes and Benefits 519,434 525,114 (5,680) 4	17,469
Flex Administration Fee 700 927 (227)	-
Total Wages and Benefits	34,616
Contractual Services	
Contract Staff 263,895 321,545 (57,650) 3-4	15,452
Contract - Fiscal 48,770 47,211 1,559	48,560
Legal Expense 500 1,479 (979)	3,031
Auditing 24,000 24,015 (15)	25,000
· · · · · · · · · · · · · · · · · · ·	55,352
	37,395
Office	
Office Supplies 18,619 18,837 (218)	16,543
Bank Charges 1,030 988 42	1,130
Credit Card Fees 4,026 2,928 1,098	4,091
Postage 7,172 6,127 1,045	5,762
Printing 3,650 750 2,900	1,019
,	19,228
	33,265
	10,927
Safety - 1,387 (1,387)	-
Copier Charges - 941 (941)	1,054
	93,019
Facilities	30,0.0
	17,448
	26,724
·	26,883
Waste Removal 4,000 4,016 (16)	3,712
· · ·	74,767
Repair & Maintenance	14,707
·	10 767
· ·	19,767
	12,227
	27,257
	15,111
	29,397
Total Repair & Maintenance 97,449 226,023 (128,574)	03,759

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2018 (WITH COMPARATIVE TOTALS FOR THE YEAR ENDED DECEMBER 31, 2017)

	Original and Final Budget	Actual Amounts	Variance with Final Budget Positive (Negative)	2017 Actual
Travel and Meetings				
Travel and Meetings	174,692	181,164	(6,472)	139,072
Training & Technical Assistance	117,386	35,400	81,986	13,623
Total Travel and Meetings	292,078	216,564	75,514	152,695
Pass-through Funds				
Pass-through Funds - Subcontracts	1,144,937	1,006,069	138,868	1,252,069
Pass-through Funds - Materials	141,874	207,187	(65,313)	97,092
Total Pass-Through Funds	1,286,811	1,213,256	73,555	1,349,161
Miscellaneous				_
Bad Debts - Written Off	-	1,050	(1,050)	-
Program Supplies	4,496	4,706	(210)	3,759
Licenses and Permits	3,500	5,415	(1,915)	2,160
Charitable Donations	-	-	-	19,650
Purchased Food	-	1,574	(1,574)	332
Administration	-	1,390	(1,390)	977
Awards	9,000	4,304	4,696	-
Indirect Costs Applied	221,151	-	221,151	-
Local Match Cost	144,814	144,806	8	106,521
Deferred Expense	62,706	-	62,706	-
Total Miscellaneous	445,667	163,245	282,422	133,399
Capital Outlay	155,588	3,674	151,914	6,323
Debt Service				
Principal	15,250	16,559	(1,309)	15,891
Interest	22,910	21,601	1,309	22,269
Total Expenditures	5,266,882	4,919,306	347,576	4,703,294
Other Financing Sources				
Proceeds on Sale of Asset		8,075	8,075	10,520
Total Other Financing Sources		8,075	8,075	10,520
Net Change in Fund Balance	(25,203)	359,674	384,877	216,879
Fund Balance - Beginning of Year	633,317	893,093	259,776	676,214
Fund Balance - End of Year	\$ 608,114	\$ 1,252,767	\$ 644,653	\$ 893,093

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – NORTHWEST LOAN FUND FOR THE YEAR ENDED DECEMBER 31, 2018 (WITH COMPARATIVE TOTALS FOR THE YEAR ENDED DECEMBER 31, 2017)

			Variance with	
	Oninin al an d	A a4a1	Final Budget	0047
	Original and	Actual	Positive	2017
Devenue	Final Budget	Amounts	(Negative)	Actual
Revenues Federal Sources				
	Ф 400 000	665 660	Φ 205 660	Φ
Federal Contract Revenue	\$ 400,000	665,660	\$ 265,660	\$ - 72.260
Administration State Sources	66,700	106,506	39,806	72,369
State Contract Revenue	100 000	50,000	(50,000)	482,337
	100,000	50,000	(50,000)	402,337
Reimbursed Expenses Reimbursed Fees/Expenses				14
Other Income	-	-	-	14
Loan Principal and Interest	83,000	77,779	(5,221)	69,996
Interest Income	03,000	1,574	1,574	09,990
Miscellaneous	_	35,849	35,849	_
Total Revenues	649,700	937,368	287,668	624,716
Total Nevellues	049,700	937,300	207,000	024,710
Expenditures				
Current				
Wages and Benefits				
Salaries - Program Director	75,494	75,495	(1)	71,900
Office Wages	2,566	170	2,396	76
Taxes and Benefits	16,540	15,853	687	15,412
Total Wages and Benefits	94,600	91,518	3,082	87,388
Contractual Services				
Contract Staff	48,000	9,480	38,520	_
Contract - Fiscal	444	264	180	1,239
Contract Services	3,000	1,437	1,563	1,902
Total Contractual	51,444	11,181	40,263	3,141
Office				
Office Supplies	2,000	1,820	180	920
Program Expense	-	2,554	(2,554)	-
Bank Charges	-	10	(10)	72
Postage	300	273	27	209
Internet	-	_	-	13
Advertising	500	_	500	-
Dues and Subscription	800	4,284	(3,484)	808
Total Office	3,600	8,941	(5,341)	2,022
Facilities				
Rent & Utilities	2,415	2,415	-	2,344
Telephone	700	793	(93)	763
Insurance	25	102	(77)	
Total Facilities	3,140	3,310	(170)	3,107

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – NORTHWEST LOAN FUND FOR THE YEAR ENDED DECEMBER 31, 2018 (WITH COMPARATIVE TOTALS FOR THE YEAR ENDED DECEMBER 31, 2017)

	Original		Variance with	
	Original and Final	Actual	Final Budget Positive	2017
	Budget	Amounts	(Negative)	Actual
Repair & Maintenance	<u> </u>	7411041110	(i togativo)	7101001
Tools & Equipment	_	584	(584)	-
Total Repairs & Maintenance	_	584	(584)	
Travel and Meetings				
Travel and Meetings	9,000	7,093	1,907	6,357
Total Travel and Meetings	9,000	7,093	1,907	6,357
Miscellaneous				
Bad Debts	-	-	-	28,158
Licenses and Permits	1,050	2	1,048	72
Indirect Costs Applied	9,430	9,144	286	9,209
Total Miscellaneous	10,480	9,146	1,334	37,439
Total Expenditures	172,264	131,773	40,491	139,454
Net Change in Fund Balance	477,436	805,595	328,159	485,262
Fund Balance - Beginning of Year	1,989,476	1,989,476		1,504,214
Fund Balance - End of Year	\$ 2,466,912	\$ 2,795,071	\$ 328,159	\$ 1,989,476

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – NWCCOG FOUNDATION FUND FOR THE YEAR ENDED DECEMBER 31, 2018 (WITH COMPARATIVE TOTALS FOR THE YEAR ENDED DECEMBER 31, 2017)

					ance with al Budget		
	Orig	ginal and	Actual		ositive	2017	
	Final Budget Amounts		(Negative)			Actual	
Revenues							
State Contract Revenue	\$	-	\$ -	\$	-	\$	426
Foundation and Trusts		-	34,346		34,346		34,285
Interest Income		-	50		50		-
Other Income		-	75		75		6,654
Total Revenues			 34,471		34,471		41,365
Expenditures							
Current		40.000	0.400		40.400		40.007
Contract Services		19,600	3,162		16,438		46,837
Bank Charges		-	-		-		40
Postage		-	-		(40)		6
Dues and Subscription		-	10		(10)		70
Pass Through Funds		-	32,025		(32,025)		14,159
Other			 25		(25)		18,414
Total Expenditures		19,600	 35,222		(15,622)		79,526
Net Change in Fund Balance		(19,600)	(751)		18,849		(38,161)
Fund Balance - Beginning of Year		33,318	 33,318				71,479
Fund Balance - End of Year	\$	13,718	\$ 32,567	\$	18,849	\$	33,318

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION DECEMBER 31, 2018

NOTE 1 BUDGET AND BUDGETARY ACCOUNTING

The Northwest Colorado Council of Governments (NWCCOG) Council follows these procedures in establishing budgets:

- **A.** Budgets are required by state law for all governmental funds.
- **B.** Between October 1 and October 15, the proposed budget is submitted to the NWCCOG Council for the fiscal year commencing the following January 1.
- **C.** Prior to December 31, the budget is adopted and appropriations are authorized by resolution at the fund level for all funds.
- D. Budgets are adopted on a basis consistent with the accounting basis of all funds. Each fund's appropriated budget is prepared on a detailed line item basis. Revenues and expenditures are budgeted by program and in total by each fund. The total fund level constitutes the legal level of control. Expenditures may not exceed appropriations at this level. Within the fund level control basis, management may transfer appropriations without Board of Director approval. Budget revisions are presented to the Council for action at the July and December NWCCOG Council meetings.
- **E.** Budget amounts included in the budgetary comparison schedules are based on the final legally amended budget.
- **F.** Appropriations lapse at year-end.
- **G.** During the year ended December 31, 2018, the NWCCOG Council did not adopt supplemental appropriations.

	Original			Final
	 Budget	Rev	isions	Budget
General Fund	\$ 5,266,882	\$		\$ 5,266,882
Northwest Loan Fund	172,264		-	172,264
NWCCOG Foundation Fund	19,600		-	19,600

As of December 31, 2018, the Northwest Foundation had actual expenditures of \$15,622 above final budgeted expenditures. This may be a violation of Colorado State Statute.

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND REGIONAL BUSINESS FOR THE YEAR ENDED DECEMBER 31, 2018

	ginal and Final Budget	-	Actual Amounts		F Actual		ance with al Budget Positive legative)
Revenues							
State Sources							
State Contract Revenue	\$ 78,500	\$	65,319	\$	(13,181)		
Membership Income							
County Pledges	151,789		151,789		-		
Municipal Pledges	 101,048		101,725		677		
Subtotal Membership Income	252,837		253,514		677		
Services Income							
Specialized Services	_		26,400		26,400		
Subtotal Services Income	_		26,400		26,400		
Local Funding			<u> </u>		,		
Local Funding	26,400		_		(26,400)		
Reimbursed Expenses	,				, ,		
Reimbursed Fees/Expenses	_		360		360		
Other Income							
Other Income	_		2,963		2,963		
Interest Income	_		16,682		16,682		
Total Revenues	 357,737		365,238		7,501		
	, -		,	-	,		
Expenditures							
Current							
Wages and Benefits							
Salaries - Executive Director	94,568		97,280		(2,712)		
Salaries - Program Staff	_		215		(215)		
Taxes and Benefits	24,673		27,734		(3,061)		
Total Wages and Benefits	119,241		125,229		(5,988)		
Contractual Services			,		(0,000)		
Contract Staff	26,400		24,245		2,155		
Contract Services	14,000		23,984		(9,984)		
Legal Expense	500				500		
Total Contractual	40,900		48,229		(7,329)		
Office	10,000		,		(1,525)		
Office Supplies	1,500		815		685		
Bank Charges	1,000		898		102		
Postage	200		92		108		
Printing	500		-		500		
Internet	-		704		(704)		
Dues and Subscription	1,420		1,464		(44)		
Total Office	 4,620		3,973		647		
Total Office	 1,020		5,575		0 +1		

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND REGIONAL BUSINESS FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Budget	Actual Amounts	Variance with Final Budget Positive (Negative)
Facilities		'	
Rent & Utilities	3,667	3,667	-
Telephone	750	1,382	(632)
Insurance	-	5	(5)
Total Facilities	4,417	5,054	(637)
Repair & Maintenance			· · · · · · ·
Equipment Maintenance & Repairs	-	343	(343)
Travel and Meetings			
Travel and Meetings	10,000	12,722	(2,722)
Training & Technical Assistance	-	3,026	(3,026)
Total Travel and Meetings	10,000	15,748	(5,748)
Pass-through Funds			
Pass-through Funds - Subcontracts	78,500	9,414	69,086
Miscellaneous			
Indirect Costs Applied	11,424	11,777	(353)
Local Match Cost	144,814	144,806	8
Total Miscellaneous	156,238	156,583	(345)
Total Expenditures	413,916	364,573	49,343
Net Change in Fund Balance	\$ (56,179)	\$ 665	\$ 56,844

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND ALPINE AREA AGENCY ON AGING (AAAA) FOR THE YEAR ENDED DECEMBER 31, 2018

Revenues	Original and Final Budget			Actual Amounts	Variance with Final Budget Positive (Negative)		
Federal Sources	æ	606 400	Φ.	400 700	Ф	(477 200)	
Federal Contract Revenue State Sources	\$	606,120	\$	428,730	\$	(177,390)	
State Contract Revenue		495,482		523,861		28,379	
Local Funding		.00,.02		0_0,00.		_0,0.0	
Matching Funds		_		75		75	
Local Funding		-		4,210		4,210	
Local Funding - NWCCOG Matching		29,313		29,313			
Total Revenues		1,130,915		981,979		(148,936)	
Expenditures							
Current							
Wages and Benefits							
Salaries - Program Director		77,763		81,400		(3,637)	
Salaries - Program Staff		155,342		142,144		13,198	
Salaries - Support		250		804		(554)	
Taxes and Benefits		81,350		77,405		3,945	
Total Wages and Benefits		314,705		301,753	-	12,952	
Contractual Services						,	
Contract Staff		-		8,100		(8,100)	
Contract - Fiscal		1,344		1,344		-	
Auditing		-		1,200		(1,200)	
Legal Expense		-		1,235		(1,235)	
Contract Services		54,700		875		53,825	
Total Contractual		56,044		12,754		43,290	
Office							
Office Supplies		2,350		1,509		841	
Bank Charges		30		45		(15)	
Postage		3,700		878		2,822	
Printing		1,800		296		1,504	
Internet		424		16,657		(16,233)	
Advertising		6,957		2,370		4,587	
Dues and Subscription		2,200		2,736		(536)	
Total Office		17,461		24,491		(7,030)	
Facilities		12 166		10 167		/4\	
Rent & Utilities		13,166		13,167		(1)	
Telephone Total Facilities		13 166		390 13,557		(390)	
i ulai Fauiilies		13,166		13,337		(391)	

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND ALPINE AREA AGENCY ON AGING (AAAA) FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Budget	Actual Amounts	Variance with Final Budget Positive (Negative)
Travel and Meetings			
Travel and Meetings	26,550	23,919	2,631
Training & Technical Assistance	5,900	4,282	1,618
Total Travel and Meetings	32,450	28,201	4,249
Pass-through Funds			
Pass-through Funds - Subcontracts	710,957	546,832	164,125
Miscellaneous			
Program Supplies	4,496	3,061	1,435
Awards	9,000	4,304	4,696
Purchased Food	_	1,431	(1,431)
Indirect Costs Applied	28,159	25,271	2,888
Deferred Expense	1,249		1,249
Total Miscellaneous	42,904	34,067	8,837
Total Expenditures	1,187,687	961,655	226,032
Net Change in Fund Balance	\$ (56,772)	\$ 20,324	\$ 77,096

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND CONNECT FOR HEALTH COLORADO – NW REGION HUB FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Actual Budget Amounts			Variance with Final Budget Positive (Negative)		
Revenues						
State Sources						
State Contract Revenue	\$ 150,905	\$	172,424	\$	21,519	
Total Revenues	150,905		172,424		21,519	
Expenditures						
Current						
Contractual Services						
Contract Staff	-		61,920		(61,920)	
Contract Services	52,000		2,090		49,910	
Total Contractual	52,000		64,010		(12,010)	
Office						
Bank Charges	-		45		(45)	
Total Office	_		45		(45)	
Travel and Meetings						
Travel and Meetings	16,666		8,094		8,572	
Training & Technical Assistance	1,667		7,500		(5,833)	
Total Travel and Meetings	18,333		15,594		2,739	
Pass-through Funds			·			
Pass-through Funds - Subcontracts	65,480		77,100		(11,620)	
Miscellaneous						
Indirect Costs Applied	15,092		15,675		(583)	
Total Miscellaneous	15,092		15,675		(583)	
Total Expenditures	150,905		172,424		(21,519)	
Net Change in Fund Balance	\$ 	\$	-	\$		

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND ECONOMIC DEVELOPMENT DISTRICT FOR THE YEAR ENDED DECEMBER 31, 2018

Revenues	Original and Final Actual Budget Amounts				Fin F	ance with al Budget Positive legative)
Federal Sources						
Federal Contract Revenue	\$	70,000	\$	52,500	\$	(17,500)
State Sources				47.500		47.500
State Contract Revenue Local Funding		-		17,500		17,500
Local Funding Local Funding - NWCCOG Matching		56,500		69,996		13,496
Total Revenues		126,500		139,996		13,496
Total Nevertues		120,000		100,000		10,400
Expenditures						
Current						
Wages and Benefits						
Salaries - Executive Director		9,500		10,578		(1,078)
Salaries - Program Staff		69,161		67,865		1,296
Taxes and Benefits		29,645		29,903		(258)
Total Wages and Benefits		108,306		108,346		(40)
Contractual Services				400		(400)
Contract Services				188		(188)
Total Contractual				188		(188)
Office				_		
Postage		32		7		25
Internet		3,600		5,104		(1,504)
Advertising		-		1,000		(1,000)
Dues and Subscription		900		890		10
Total Office		4,532		7,001		(2,469)
Facilities		4.045		4.045		
Rent & Utilities		1,845		1,845		
Total Facilities		1,845		1,845		
Travel and Meetings		0.000		0.404		000
Travel and Meetings		3,303		2,481		822
Training & Technical Assistance		1,360		1,845		(485)
Total Travel and Meetings		4,663		4,326		337
Miscellaneous		0.502		0.627		065
Indirect Costs Applied Total Miscellaneous		9,502 9,502		8,637		865
rotal Miscellaneous		9,502		8,637		865
Capital Outlay		-		950		(950)
Total Expenditures		128,848		131,293		(2,445)
·				·		
Net Change in Fund Balance	\$	(2,348)	\$	8,703	\$	11,051

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND ELEVATOR INSPECTION PROGRAM FOR THE YEAR ENDED DECEMBER 31, 2018

	iginal and Final Budget	 Actual Amounts	Variance with Final Budget Positive (Negative)		
Revenues					
Services Income					
Inspection Fees	\$ 510,000	\$ 464,475	\$	(45,525)	
Permit Review Fees	100,000	247,459		147,459	
Other Service Income	210,000	142,575		(67,425)	
Other Income	_	41,000		41,000	
Total Revenue	820,000	895,509		75,509	
Expenditures					
Current					
Wages and Benefits					
Salaries - Executive Director	_	538		(538)	
Salaries - Executive Director	95,000	91,042		3,958	
Salaries - Program Staff	264,223	242,945		21,278	
Salaries - Support	82,726	75,574		7,152	
Taxes and Benefits	135,696	106,280		29,416	
Total Wages and Benefits	 577,645	516,379		61,266	
Contractual Services	 377,043	310,073		01,200	
Contract Staff	_	21,620		(21,620)	
Contract Services	43,000	28,054		14,946	
Total Contractual	 43,000	 49,674	-	(6,674)	
Office	 10,000	 10,07 1	-	(0,011)	
Office Supplies	2,500	3,761		(1,261)	
Credit Card Fees	4,000	2,928		1,072	
Postage	600	672		(72)	
Printing	500	203		297	
Advertising	1,000	1,590		(590)	
Dues and Subscription	1,200	243		957	
Total Office	 9,800	9,397		403	
Facilities	 	 			
Rent & Utilities	7,996	7,996		_	
Telephone	3,700	3,131		569	
Insurance	100	60		40	
Total Facilities	11,796	11,187		609	

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND ELEVATOR INSPECTION PROGRAM FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Budget	Actual Amounts	Variance with Final Budget Positive (Negative)
Repair & Maintenance			
Tools and Equipment	2,000	4,807	(2,807)
Total Repair and Maintenance	2,000	4,807	(2,807)
Travel and Meetings			
Travel and Meetings	30,000	44,770	(14,770)
Training & Technical Assistance	6,000	4,038	1,962
Total Travel and Meetings	36,000	48,808	(12,808)
Miscellaneous			
Bad Debts - Written Off	-	1,050	(1,050)
Licenses and Permits	2,500	1,062	1,438
Indirect Costs Applied	53,387	49,612	3,775
Total Miscellaneous	55,887	51,724	4,163
Total Expenditures	736,128	691,976	44,152
Net Change in Fund Balance	\$ 83,872	\$ 203,533	\$ 119,661

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND ENERGY MANAGEMENT FOR THE YEAR ENDED DECEMBER 31, 2018

Revenues		iginal and Final Budget	Actual Amount	s	Fir	iance with nal Budget Positive Negative)
Federal Sources	ď	717 025	¢ 1000 5	EG	φ	200 624
Federal Contract Revenue State Sources	\$	717,935	\$ 1,098,5	000	\$	380,621
State Contract Revenue		129,960		_		(129,960)
Local Funding		,				(1-0,000)
Local Funding		130,000	270,7	' 40		140,740
Reimbursed Expenses						
Reimbursed Fees/Expenses		122,180		355		(119,825)
Total Revenues		1,100,075	1,371,6	551		271,576
Expenditures Current Wages and Benefits						
Salaries - Executive Director		_		45		(45)
Salaries - Assistant Director		150,490	84,0			66,490
Salaries - Program Staff		253,433	450,1			(196,752)
Salaries - Support		59,929	11,2			48,691
Taxes and Benefits		152,666	197,4	50		(44,784)
Total Wages and Benefits		616,518	742,9	18		(126,400)
Contractual Services						
Contract Services		38,215	46,9			(8,754)
Contract - Fiscal		10,236		72		264
Total Contractual		48,451	56,9	941		(8,490)
Office						
Office Supplies		2,769	3,7	'93		(1,024)
Credit Card Fees		26		-		26
Postage		1,365	1,9	961		(596)
Printing		225		-		225
Advertising		663		886		(5,223)
Dues and Subscription		-		889		(1,889)
Safety				000		(1,000)
Total Office		5,048	14,5	29		(9,481)
Facilities		22.074	E7 0	001		(25.007)
Rent & Utilities		32,874 7,218	57,8			(25,007)
Telephone Insurance		7,218 13,772)38 315		(1,720) 4,157
Total Facilities		53,864	76,4			(22,570)
i otai i aoiities		33,004	10,4	10 1		(22,310)

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND ENERGY MANAGEMENT FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Budget	Actual Amounts	Variance with Final Budget Positive (Negative)
Repair & Maintenance			
Equipment Maintenance & Repairs	210	63	147
Vehicle Repair & Maintenance	12,469	15,969	(3,500)
Gas, Oil & Supplies	26,900	31,862	(4,962)
Tools and Equipment	4,000	31,178	(27,178)
Total Repair and Maintenance	43,579	79,072	(35,493)
Travel and Meetings			
Travel and Meetings	36,700	47,126	(10,426)
Training & Technical Assistance	97,008	6,155	90,853
Total Travel and Meetings	133,708	53,281	80,427
Pass-through Funds			
Pass-through Funds - Materials	141,874	207,187	(65,313)
Miscellaneous			
Licenses and Permits	1,000	449	551
Program Supplies	-	1,645	
Purchased Food	-	143	(143)
Indirect Costs Applied	56,033	65,171	(9,138)
Total Miscellaneous	57,033	67,408	(8,730)
Capital Outlay			_
Total Expenditures	1,100,075	1,297,770	(196,050)
Other Financing Sources		0.000	0.000
Proceeds on Sale of Asset		8,000	8,000
Total Other Financing Sources		8,000	8,000
Net Change in Fund Balance	\$ -	\$ 81,881	\$ 81,881

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND REGIONAL TRANSPORTATION COORDINATING COUNCIL FOR THE YEAR ENDED DECEMBER 31, 2018

Revenues		iginal and Final Budget	Actual Amounts			
Federal Sources						
Federal Contract Revenue	\$	97,600	\$	108,180	\$	10,580
State Sources	Ψ	0.,000	*	.00,.00	Ψ	. 0,000
State Contract Revenue		307,000		369,703		62,703
Local Funding		33.,033		000,.00		02,.00
Matching Funds		16,000		11,000		(5,000)
Local Funding		118,000		118,659		659
Reimbursed Expenses		,		,		
Reimbursed Fees/Expenses		15,900		_		(15,900)
Total Revenues		554,500		607,542		53,042
Expenditures		001,000		001,012		00,012
Current						
Wages and Benefits						
Salaries - Program Director		_		1,362		(1,362)
Salaries - Program Staff		94,000		96,254		(2,254)
Salaries - Support		26,250		125		26,125
Taxes and Benefits		39,399		24,999		14,400
Total Wages and Benefits		159,649		122,740		36,909
Contractual Services		.00,0.0		,		00,000
Contract Services		2,600		4,395		(1,795)
Total Contractual		2,600		4,395		(1,795)
Office		2,000		1,000		(1,700)
Office Supplies		1,000		2,694		(1,694)
Postage		500		938		(438)
Printing		400		151		249
Internet		3,150		501		2,649
Advertising		600		894		(294)
Dues and Subscription		220		272		(52)
Total Office		5,870		5,450	-	420
Facilities		3,5.5		0,100		
Rent & Utilities		8,747		8,747		_
Telephone		1,200		324		876
Total Facilities	-	9,947		9,071		876
Repair & Maintenance	-	-,		-,		
Tools and Equipment		_		195		(195)
Total Repair and Maintenance				195		(195)
Travel and Meetings						
Travel and Meetings		6,500		4,202		2,298
Training & Technical Assistance		3,451		860		2,591
Total Travel and Meetings		9,951		5,062		4,889
Pass-through Funds				•		
Pass-through Funds - Subcontracts		290,000		344,723		(54,723)
Miscellaneous				•		,
Indirect Costs Applied		14,526		11,805		2,721
Deferred Expense		61,457		· -		61,457
Total Miscellaneous		75,983		11,805		64,178
Capital Outlay		500		2,724		(2,224)
Total Expenditures		554,500		506,165		48,335
Other Financing Sources		,		,		,
Proceeds on Sale of Asset		_		50		50
Total Other Financing Sources				50		50
			_		_	,
Net Change in Fund Balance	\$		\$	101,427	Ъ	4,757

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND WATERSHED SERVICES FOR THE YEAR ENDED DECEMBER 31, 2018

		iginal and Final Budget	Actual			ance with al Budget Positive egative)
Revenues						
State Sources State Contract Revenue	\$	10,800	\$	10,800	\$	
Local Funding	Φ	10,600	Φ	10,000	Φ	-
Local Funding - NWCCOG Matching		7,000		6,996		(4)
Total Revenues		17,800		17,796		(4)
Total Nevenues		17,000		17,730		(+)
Expenditures						
Current						
Contractual Services						
Contract Staff		17,000		14,109		2,891
Contract Services		_		3,500		(3,500)
Total Contractual		17,000		17,609		(609)
Office						
Office Supplies		-		9		(9)
Postage		25		1		24
Printing		25		100		(75)
Dues and Subscription		-		88		(88)
Total Office		50		198		(148)
Facilities						
Telephone		1,000		-		1,000
Total Facilities		1,000		_		1,000
Travel and Meetings						
Travel and Meetings		500		378		122
Total Travel and Meetings		500		378		122
Miscellaneous						
Indirect Costs Applied		1,484		1,484		-
Total Miscellaneous		1,484		1,484		
Total Expenditures		20,034		19,669		365
Net Change in Fund Balance	\$	(2,234)	\$	(1,873)	\$	361

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND EMERGENCY MANAGEMENT FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Actual Budget Amounts			Variance with Final Budget Positive (Negative)		
Revenues						
Federal Sources						
Federal Contract Revenue	\$ 243,331	\$	149,059	\$	(94,272)	
Reimbursed Expenses			4.040		4.040	
Reimbursed Fees/Expenses	-		1,016		1,016	
Total Revenues	 243,331		150,075		(93,256)	
Expenditures						
Current						
Contractual Services						
Contract Staff	66,500		38,791		27,709	
Contract - Fiscal	4,020		3,900		120	
Auditing	2,500		2,500		-	
Contract Services			2,921		(2,921)	
Total Contractual	73,020		48,112		24,908	
Office						
Postage	 		189		(189)	
Total Office	 		189		(189)	
Repair & Maintenance						
Tools and Equipment	_		73,807		(73,807)	
Travel and Meetings					, ,	
Travel and Meetings	19,223		7,104		12,119	
Training & Technical Assistance	2,000		_		2,000	
Total Travel and Meetings	21,223		7,104		14,119	
Pass-through Funds						
Pass-through Funds - Subcontracts	-		28,000		(28,000)	
Capital Outlay	149,088		_		149,088	
Total Expenditures	243,331		157,212		86,119	
Net Change in Fund Balance	\$ 	\$	(7,137)	\$	(7,137)	

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND CO BARK BEETLE COOP FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Budget			Actual nounts	Variance with Final Budget Positive (Negative)		
Revenues							
Local Funding Local Funding	\$	_	\$	_	\$	_	
Total Revenue		-		-		_	
Expenditures Current Office							
Administration				1,390		(1,390)	
Total Office		-		1,390		(1,390)	
Total Expenditures				1,390		(1,390)	
Net Change in Fund Balance	\$		\$	(1,390)	\$	(1,390)	

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND SUMMIT COUNTY WATER QUALITY FOR THE YEAR ENDED DECEMBER 31, 2018

	Original ar Final Budget	Variance with Final Budget Positive (Negative)	
Revenues			
Local Funding			
Local Funding	\$ 33,0		
Total Revenues	33,0	00 34,00	00 1,000
Expenditures			
Current			
Contractual Services			
Contract Staff	26,0		37 1,813
Contract Services	2,5	00 35	50 2,150
Total Contractual	28,5	00 24,50	37 3,963
Office			
Postage	10	00	13 87
Printing		50	- 50
Dues and Subscription	1	00_	- 100
Total Office	2:	50	13 237
Facilities			
Telephone	1,00	00 1,76	60 (760)
Total Facilities	1,00		
Repair & Maintenance			
Equipment Maintenance & Repairs	10	00	- 100
Travel and Meetings			
Travel and Meetings	2,7	50 3,67	71 (921)
Total Travel and Meetings	2,7		
Miscellaneous			
Indirect Costs Applied	2,60	08 2,60	08 -
Total Miscellaneous	2,60		
Total Expenditures	35,2	08 32,58	39 2,619
Net Change in Fund Balance	\$ (2,2)	08) \$ 1,4°	11 \$ 3,619

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND WATER QUALITY / QUANTITY FOR THE YEAR ENDED DECEMBER 31, 2018

				Actual Amounts	Fin F	ance with al Budget Positive legative)
Revenues						
Membership Income	•	101010	•	101 015	•	(4)
County Pledges	\$	101,316	\$	101,315	\$	(1)
Municipal Pledges		42,860		42,598		(262)
Associate Member Pledges		4,244		7,956		3,712
Water & Sanitation Income		11,776		13,852		2,076
Subtotal Membership Income		160,196		165,721		5,525
Local Funding						
Local Funding		2,000		10,908		8,908
Matching Funds		-		3,500		3,500
Reimbursed Expenses						
Reimbursed Fees/Expenses		-		35,718		35,718
Other Income						
Interest Income				2,014		2,014
Total Revenues		162,196		217,861		55,665
Expenditures Current Contractual Services						
Contract Staff		127,995		127,042		953
Contract Services		13,000		50,253		(37,253)
Total Contractual		140,995		177,295		(36,300)
Office		140,000		177,200		(00,000)
Postage		50		27		23
Printing		50 50				50
Internet		30		_		30
Dues and Subscription		1,700		1,501		199
Total Office		1,830		1,528		302
Facilities		1,030		1,520		302
		360		330		30
Telephone Insurance						
		1,800		1,650		150
Total Facilities		2,160		1,980		180
Repair & Maintenance				400		(400)
Gas, Oil & Supplies		-		100		(100)
Travel and Meetings		40.000		40.000		(0.000)
Travel and Meetings		10,000		19,308		(9,308)
Total Travel and Meetings		10,000		19,308		(9,308)
Miscellaneous						
Indirect Costs Applied		12,399		12,399		
Total Miscellaneous		12,399		12,399		<u>-</u>
Total Expenditures		167,384		212,610		(45,226)
Net Change in Fund Balance	\$	(5,188)	\$	5,251	\$	10,439

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND BROADBAND FOR THE YEAR ENDED DECEMBER 31, 2018

		iginal and Final Budget	Actual Amounts			
Revenues						
State Sources						
State Contract Revenue	\$	121,745	\$	116,486	\$	(5,259)
Local Funding	•	, -	,	-,	•	(-,,
Local Funding		35,973		25,788		(10,185)
Local Funding - NWCCOG Matching		38,501		38,501		(10,100)
Total Revenues		196,219		180,775		(15,444)
Total Neverlues		190,219		100,773		(13,444)
Expenditures Current Wages and Benefits						
Salaries - Executive Director		_		14,038		(14,038)
Salaries - Executive Director Salaries - Program Staff		136,895		136,045		(14,030) 850
Taxes and Benefits		•		•		
		33,241		33,970		(729)
Total Wages and Benefits		170,136		184,053		(13,917)
Contractual Services				00.005		(00.005)
Contract Services		-		22,305		(22,305)
Legal Expense		-		244		(244)
Total Contractual		_		22,549		(22,549)
Office						
Dues and Subscription		180				180
Total Office		180		_		180
Facilities						
Rent & Utilities		2,304		2,304		-
Telephone				695		(695)
Total Facilities		2,304		2,999		(695)
Repair & Maintenance						
Tools and Equipment		-		1,805		(1,805)
Total Repair and Maintenance		_		1,805		(1,805)
Travel and Meetings						,
Travel and Meetings		12,000		7,210		4,790
Total Travel and Meetings		12,000		7,210		4,790
Miscellaneous		,		,		,
Indirect Costs Applied		16,537		18,130		(1,593)
Total Miscellaneous		16,537		18,130		(1,593)
						(,===)
Total Expenditures		201,157		236,746		(35,589)
Net Change in Fund Balance	\$	(4,938)	\$	(55,971)	\$	(51,033)

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND OFFICE CONDO (249 WARREN AVENUE) FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Budget	Actual Amounts	Variance with Final Budget Positive (Negative)
Revenues		A 77 040	•
Direct Charges Income	\$ 77,919	\$ 77,919	\$ -
Total Revenues	77,919	77,919	·
Expenditures			
Current			
Contractual Services			
Contract Services	2,000		2,000
Total Contractual	2,000		2,000
Facilities			
Mortgage Expense	38,160	38,160	-
Rent & Utilities	6,000	6,000	-
Waste Removal	3,400	3,416	(16)
Total Facilities	47,560	47,576	(16)
Repair & Maintenance			
Equipment Maintenance & Repairs	21,700	21,614	86
Tools and Equipment		783	(783)
Total Repair & Maintenance	21,700	22,397	(697)
Total Expenditures	71,260	69,973	1,287
Net Change in Fund Balance	\$ 6,659	\$ 7,946	\$ 1,287

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND MOTOR POOL FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Actual Budget Amounts			Variance with Final Budget Positive (Negative)		
Revenues						
Reimbursed Expenses						
Reimbursed Fees/Expenses	\$	-	\$	2,670	\$	2,670
Other Income						
Direct Charges Income		40,000		36,235		(3,765)
Total Revenues		40,000		38,905		(1,095)
Expenditures						
Current						
Contractual Services						
Contract - Fiscal		2,882		2,112		770
Total Contractual		2,882		2,112		770
Facilities		,		,		
Insurance		2,500		1,877		623
Total Facilities		2,500		1,877		623
Repair & Maintenance		, ,				
Vehicle Repair & Maintenance		4,000		13,949		(9,949)
Gas, Oil & Supplies		10,000		10,292		(292)
Travel and Meetings						` ,
Travel and Meetings		-		30		(30)
Total Travel and Meetings		-		30		(30)
Total Expenditures		19,382		28,260		(8,878)
Net Change in Fund Balance	\$	20,618	\$	10,645	\$	(9,973)

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND INDIRECT FOR THE YEAR ENDED DECEMBER 31, 2018

	Fi	nal and nal dget	Actual Amounts		Fina Po	nce with I Budget ositive gative)
Revenues						
State Sources						
State Contract Revenue	\$	-	\$	712	\$	712
Local Funding						
Local Funding		-		1,281		1,281
Other Income		00 500		005 000		5.044
Internal Indirect Revenue	2	30,582		235,923		5,341
Other Income		-		2,498		2,498
Total Revenues		30,582		240,414		9,832
Expenditures						
Current						
Wages and Benefits						
Salaries - Executive Director		18,365		-		18,365
Salaries - Support		60,830		80,264		(19,434)
Taxes and Benefits		22,764		27,373		(4,609)
Flex Administration Fee		700		927		(227)
Total Wages and Benefits	1	02,659		108,564		(5,905)
Contractual Services						
Contract Staff		-		1,531		(1,531)
Contract Services		3,500		2,937		563
Contract - Fiscal		30,288		29,883		405
Auditing		21,500		20,315		1,185
Total Contractual		55,288		54,666		622
Office						
Office Supplies		8,500		6,256		2,244
Postage		600		1,349		(749)
Printing		100		-		100
Internet		2,000		6,019		(4,019)
Dues and Subscription		5,172		4,855		317
Safety		-		387		(387)
Copier Charges		-		941		(941)
Total Office		16,372		19,807		(3,435)
Facilities		45 570		40.044		(0.400)
Rent & Utilities		15,578		18,041		(2,463)
Telephone		12,000		12,276		(276)
Insurance		12,000		12,613		(613)
Waste Removal		600		600		(2.250)
Total Facilities		40,178		43,530		(3,352)

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND – GENERAL FUND INDIRECT FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Budget	Actual Amounts	Variance with Final Budget Positive (Negative)
Repair & Maintenance			
Equipment Maintenance & Repairs	-	397	(397)
Equipment Lease	16,070	17,524	(1,454)
Tools and Equipment		1,335	(1,335)
Total Repair & Maintenance	16,070	19,256	(3,186)
Travel and Meetings			
Travel and Meetings	500	149	351
Training & Technical Assistance		7,694	(7,694)
Total Travel and Meetings	500	7,843	(7,343)
Miscellaneous			
Licenses and Permits	-	3,904	(3,904)
Total Miscellaneous		3,904	(3,904)
Capital Outlay	6,000	-	6,000
Total Expenditures	237,067	257,570	(20,503)
Other Financing Sources Proceeds on Sale of Asset		25	25
		25	25
Total Other Financing Sources		25	
Net Change in Fund Balance	\$ (6,485)	\$ (17,131)	\$ 30,360



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Northwest Colorado Council of Governments Silverthorne, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund information of the Northwest Colorado Council of Governments, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise Northwest Colorado Council of Governments' basic financial statements, and have issued our report thereon dated May 16, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Northwest Colorado Council of Governments' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Northwest Colorado Council of Governments' internal control. Accordingly, we do not express an opinion on the effectiveness of the Northwest Colorado Council of Governments' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Northwest Colorado Council of Governments' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Greenwood Village, Colorado May 16, 2019



INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM, REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Directors Northwest Colorado Council of Governments Silverthorne, Colorado

Report on Compliance for Each Major Federal Program

We have audited the Northwest Colorado Council of Governments' compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the Northwest Colorado Council of Governments' major federal program for the year ended December 31, 2018. Northwest Colorado Council of Governments' major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance of the Northwest Colorado Council of Governments' major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Northwest Colorado Council of Governments' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the Northwest Colorado Council of Governments' compliance.



Opinion on the Major Federal Program

In our opinion, the Northwest Colorado Council of Governments complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2018.

Other Matters

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with the Uniform Guidance and is described in the accompanying schedule of findings and questioned costs as item 2018-001. Our opinion on the major federal program is not modified with respect to these matters.

The Northwest Colorado Council of Governments' response to the noncompliance finding identified in our audit is described in the accompanying corrective action plan. The Northwest Colorado Council of Governments' response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control Over Compliance

Management of the Northwest Colorado Council of Governments is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Northwest Colorado Council of Governments' internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Northwest Colorado Council of Governments' internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we did identify a deficiency in internal control over compliance, described in the accompanying schedule of findings and questioned costs as item 2018-001 that we consider to be a significant deficiency.

Board of Directors Northwest Colorado Council of Governments

The Northwest Colorado Council of Governments' response to the internal control over compliance finding identified in our audit is described in the accompanying corrective action plan. The Northwest Colorado Council of Governments' response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Greenwood Village, Colorado May 16, 2019

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS DECEMBER 31, 2018

Federal Grantor/Pass through Grantor/ Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Federal Expenditures
Department of Commerce				
Economic Development Support for Planning Organizations Total Department of Commerce Direct Programs	11.302		\$ <u>-</u>	\$ 52,500 52,500
Department of Housing and Urban Development Colorado Department of Local Affairs				
Community Development Block Grants Total Department of Housing and Urban Development	14.228	F16CDB16602	<u> </u>	1,729,166 1,729,166
Department of Transportation				
Colorado Department of Transportation Capital Assistance Program for Elderly Persons and				
Persons with Disabilities Total for Department of Transportation	20.513			89,911 89,911
Department of Energy				•
Colorado Department of Local Affairs				
Weatherization Assistance for Low Income Persons	81.042		-	1,097,731
Total Department of Energy			-	1,097,731
Department of Health and Human Services Colorado Department of Human Services				
Special Program for the Aging				
Title III, Part D Disease Prevention & Health Promotion	93.043		-	5,136
Aging Cluster	02.044			20.072
Title III, Admin.	93.044 93.044		-	20,873 106,867
Title III, Part B Grants for Supportive Services Title III, NSIP C-1	93.044		-	100,007
Title III, NSIP C-2	93.045		_	831
Title III, Part C-1	93.045		_	102,989
Title III, Part C-2	93.045		_	62,148
Total Aging Cluster	00.010			293,708
Title III, Part E - National Family Caregiver Support	93.052			21,287
Total Department of Health and Human Services			-	320,131
Agency for International Development				
Cooperative Development Program	94.002			82,540
Total Agency for International Development			-	82,540
Department of Homeland Security	0= 00=			452.225
Homeland Security Grant Program	97.067			156,289
Total Department of Homeland Security				156,289
Total Expenditures of Federal Awards			\$ -	\$ 3,528,268

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS DECEMBER 31, 2018

NOTE 1 BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of Northwest Colorado Council of Governments under programs of the federal government for the year ended December 31, 2018. The information in this Schedule is presented in accordance with the requirements of 2 CFR Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).* Because the Schedule presents only a selected portion of the operations of the Northwest Colorado Council of Governments, it is not intended to and does not present the financial position or changes in net position of the Northwest Colorado Council of Governments.

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Revenue from federal awards is recognized when the Council has done everything necessary to establish its right to revenue. For governmental funds, revenue from federal grants is recognized when it becomes both measureable and available. Expenditures of federal awards are recognized in the accounting period when the liability is incurred. The Northwest Colorado Council of Governments has elected to not use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE 3 PRIOR YEAR EXPENSES INCLUDED AS 2018 SEFA EXPENDITURES

Reported on the SEFA for the year ended December 31, 2018 is \$957,000 of federal expenditures which were omitted from the SEFA for the years ended December 31, 2016 and December 31, 2017, in aggregate for the Community Development Block Grant program identified with CFDA number 14.228.

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED DECEMBER 31, 2018

Section I – Summary of Auditors' Results								
Finan	cial Statements							
1.	Type of auditors' report issued:	Unmodified						
2.	Internal control over financial reporting:							
	Material weakness(es) identified?		_yes	X	_ no			
	Significant deficiency(ies) identified?		_ yes	X	_ none reported			
3.	Noncompliance material to financial statements noted?		_yes	x	no			
Feder	ral Awards							
1.	Internal control over major federal programs:							
	Material weakness(es) identified?		_yes	X	no			
	Significant deficiency(ies) identified?	x	_ yes		_ none reported			
2.	Type of auditors' report issued on compliance for major federal programs:	Unmodified						
3.	Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	X	_yes		_ no			
ldenti	fication of Major Federal Programs							
	CFDA Number(s)	Name of Federal Program or Cluster						
	14.228	Community Development Block Grant						
	threshold used to distinguish between A and Type B programs:	\$ <u>750,00</u>	0					
Audite	ee qualified as low-risk auditee?	X	_yes		_ no			

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED DECEMBER 31, 2018

Section II – Financial Statement Findings

Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

Section III – Findings and Questioned Costs – Major Federal Programs

2018-001

Federal agency: Department of Housing and Urban Development

Federal program title: Community Development Block Grant

CFDA Number: 14.228

Type of Finding:

• Significant Deficiency in Internal Control over Compliance

Criteria or specific requirement: In accordance with the requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance), the Northwest Colorado Council of Governments should report all federal expenditures in the Schedule of Expenditures of Federal Awards (SEFA) each fiscal year.

Condition: In reviewing the expenditure detail and supporting documentation for the 2018 SEFA, the Northwest Colorado Council of Governments had omitted approximately \$957,000 of federal expenditures which were expended as part of the loan program on the 2016 and 2017 SEFAs.

Questioned costs: None

Context: The omission of balances from the prior years SEFAs was identified during testing of the current year major program.

Cause: The Northwest Colorado Council of Governments has classified the loan activity and subsequent reimbursements as State grant activity during the prior two fiscal years.

Effect: Excluding program expenditures from the SEFA results in the Northwest Colorado Council of Government being out of compliance with the requirements of individual grant agreements and the Uniform Grant Guidance.

Repeat Finding: No

Recommendation: We recommend that the Northwest Colorado Council of Governments review all grant expenditures related to a fiscal year and verify whether grant expenditures were derived from either federal grant programs or state grant programs.

Views of responsible officials: Northwest Colorado Council of Governments as conducted a review of funds passed through the State of Colorado and Eagle County related to federal grant programs. This review has been completed and will be ongoing as new grant funds are received by the Northwest Colorado Council of Governments.

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED DECEMBER 31, 2018

Department of Energy

The Northwest Colorado Council of Governments respectfully submits the following summary schedule of prior audit findings for the year ended December 31, 2018.

Audit period: Year ended December 31, 2018

The findings from the prior audit's schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the prior year.

FINDINGS—FINANCIAL STATEMENT AUDIT

There were no financial statement findings in the prior year.

FINDINGS— FEDERAL AWARD PROGRAMS AUDITS

2017 - 001 Internal Control over Compliance

Condition: The Council's process to comply with 2 CFR 200.303, as it relates to timesheet review during the payroll process. During testing of internal controls over compliance related to payroll, we noted that there were item tested that were not properly reviewed and approved.

Status: Corrected. Procedures and controls have been implemented over the review and approval of payroll timesheets.

NORTHWEST COLORADO COUNCIL OF GOVERNMENTS CORRECTIVE ACTION PLAN YEAR ENDED DECEMBER 31, 2018

Department of Housing and Urban Development

The Northwest Colorado Council of Governments respectfully submits the following corrective action plan for the year ended December 31, 2018.

Audit period: Year ended December 31, 2018

The finding from the schedule of findings and questioned costs are discussed below. The finding is numbered consistently with the numbers assigned in the schedule.

FINDINGS—FEDERAL AWARD PROGRAMS AUDITS

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

2018-001 Community Development Block Grant – CFDA No. 14.228

Recommendation: The Northwest Colorado Council of Governments should review all grant expenditures related to a fiscal year and verify whether grant expenditures were derived from either federal grant programs or state grant programs.

Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action taken in response to finding: Northwest Colorado Council of Governments has conducted a review of grant funds received via the State of Colorado and Eagle County.

Name(s) of the contact person(s) responsible for corrective action: Jon Stavney, Executive Director and Michael Kurth, Fiscal Officer

Planned completion date for corrective action plan: May 2019