Water-savings
Guidance and
Model Standards
for the Colorado
Headwaters Region

**QQ Fall 2019** 



# **QQ Water Saving Standards Project**



Policy Scan and Code Review

Best Practices Research

Model Codes and Guidance

## The Resource Guide

## What Is In It?

- Recommendations
- Chapter 1: The Comprehensive Plan
- Chapter 2: Water Adequacy & Water Supply
- Chapter 3: Outdoor Water
- Chapter 4: Indoor Water
- Chapter 5: Model Codes
  - Water Adequacy and Supply
  - Landscape Code
  - Outdoor Water Conservation Code
  - Indoor Water Conservation Code
- Chapter 6: Policy and Code Scan
- Appendices
  - Resources
  - Methodologies to Assess Land Use Pattern

## How To Use It?

- Understand your current conditions
- Lead discussions with water and land use professionals on greatest opportunities
- To understand best practices
- Inform updates to plan and/or code sections

# Policy and Regulations Matter.



### SMALLER LOT SINGLE FAMILY DEVELOPMENT

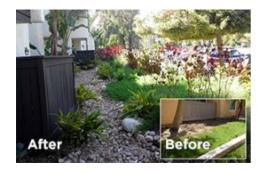
Studies found 10 to 60% water savings with increased density of single-family residences.



### MULTI FAMILY DEVELOPMENT

Multifamily units consume 35 to 50% less water than single family detached homes. If a high-density development requires cooling towers, the savings may decrease or be eliminated.





3 EFFICIENT LANDSCAPING AND IRRIGATION

Landscape code requirements can reduce outdoor water use by 35-50%.



### **INDOOR WATER USE**

Water efficient fixtures and appliances, building and plumbing codes can have significant savings.



# Land Use Regulations Are A Spectrum

**Type of Standard** 

**Prescriptive** 

**Suggestive** 

Voluntary Design Guidelines

Voluntary Water Use Restrictions Landscape Standards

Water Conservation Ordinance

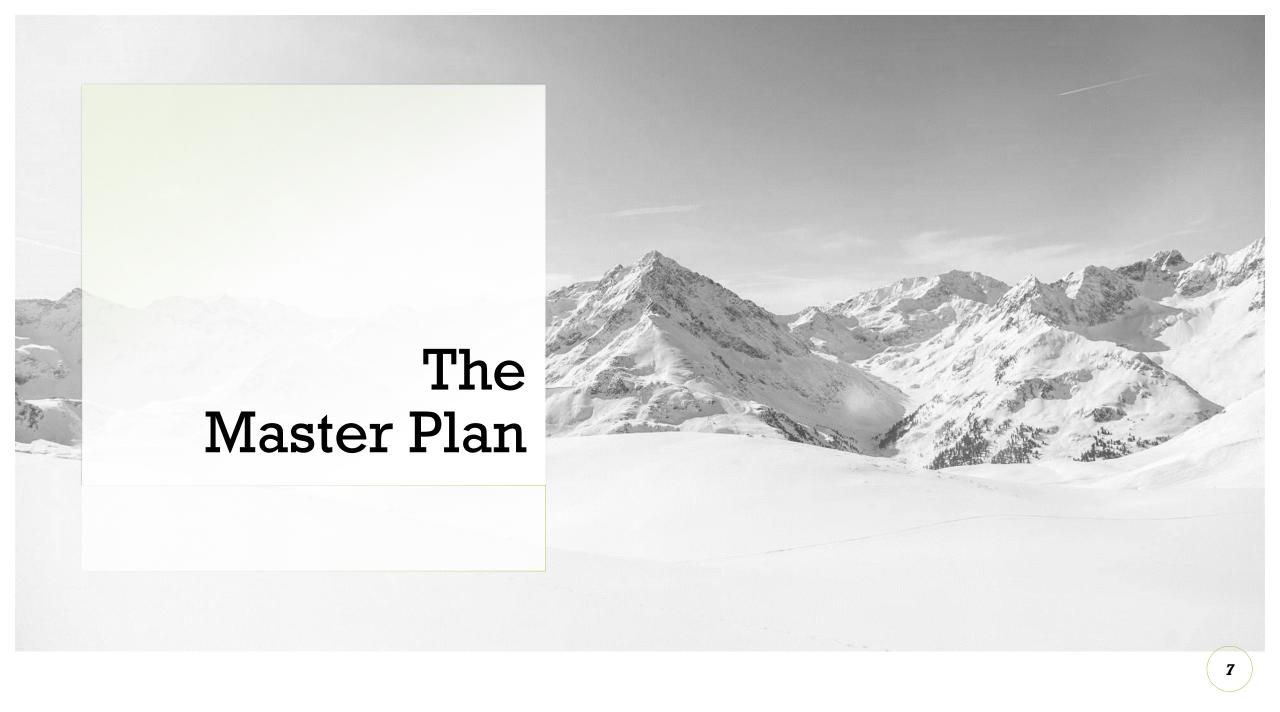
**Voluntary** 

**Mandatory** 

**Strength of Standard** 

# RECOMMENDATIONS

- 1. Local governments need to think about water supply and demand, even if they are not municipal service providers.
- 2. Collaboration is essential.
- 3. Local community plans should include a vision for how to manage water resources.
- 4. Communities should consider Water Smart development patterns during comprehensive planning.
- 5. Development approval standards for adequate water supply should follow state statute.
- 6. Development regulations should use zone overlay districts for areas with limited water and/or recharge areas.
- 7. All communities should adopt or strengthen outdoor watering regulations.
- 8. Resort-based communities should explore opportunities for commercial water efficiency.



# Colorado Master Planning Requirements

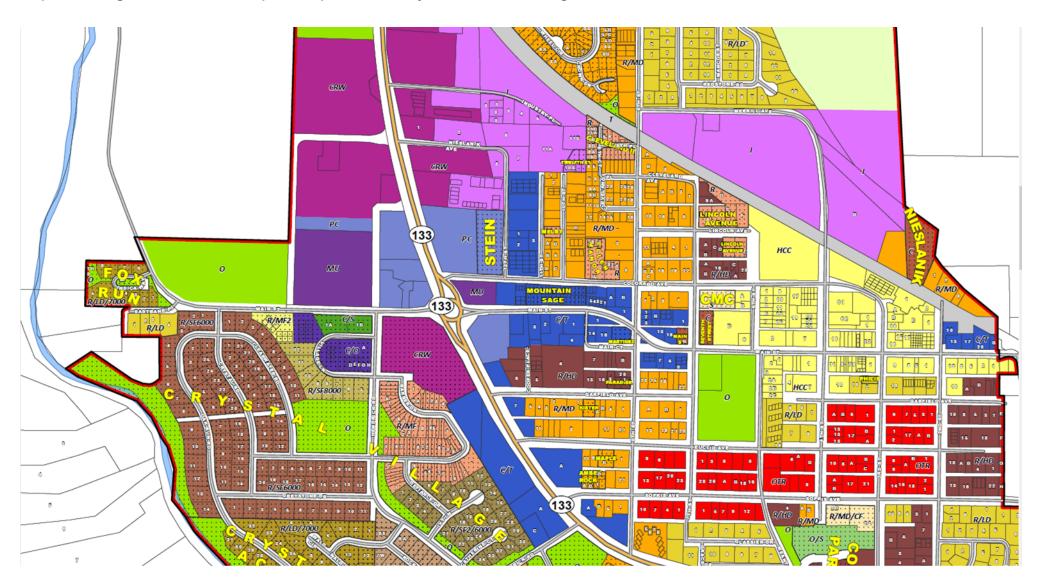
"The general location and extent of an adequate and suitable supply of water."

IF the master plan includes a water supply element, the planning commission shall consult with the entities that supply water for use within the [jurisdiction] to ensure coordination on water supply and facility planning, and the water supply element shall identify water supplies and facilities sufficient to meet the needs of the public and private infrastructure reasonably anticipated or identified in the planning process.

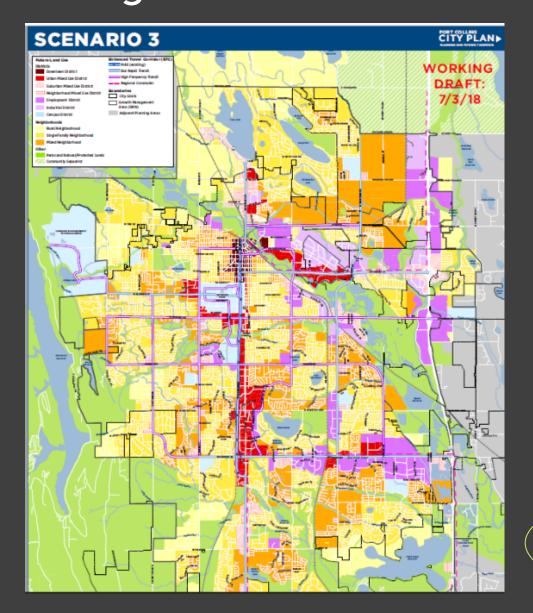
Integrating Water into the Comprehensive Plan								
Plan Components	Definition and Description	Opportunities to Connect to Water						
Vision	A statement of the desired future of the community and the ideals the community aspires to achieve.	<ul> <li>Integrate principles of sustainability and resiliency into the community's vision.</li> </ul>						
Community Profile	An overview of the community's trends and future demographics.	<ul> <li>Ensure the water supply projections and population projects are aligned, regardless of number of water providers.</li> <li>Inventory and evaluate water infrastructure for conveyance, treatment and resiliency.</li> <li>Assess watershed health.</li> <li>Identify challenges and opportunities with managing water supply, water demand, watersheds and aquatic ecosystems.</li> </ul>						
Goals, Objectives and Strategies	A statement of desired community conditions, targets for achieving goals, and courses of action or tasks to achieve each objective.	<ul> <li>Identify water-resource related goals and desired policy actions, including regulatory recommendations.</li> </ul>						
Future Land-use Plan	A map and/or plan which identifies the types of land uses that are desired for different districts in the future.	<ul> <li>Identify specific geographic areas where future development should be mitigated to protect critical water resources.</li> <li>Foster more efficient land-use development patterns through compact form.</li> <li>Ensure future growth is designated in areas where water is available, sustainable and resilient.</li> </ul>						
Implementation Plan	A work plan that prioritizes future actions and investments.	<ul> <li>Ensure implementation of priority water-related projects, policies and programs by creating a detailed action plan.</li> </ul>						

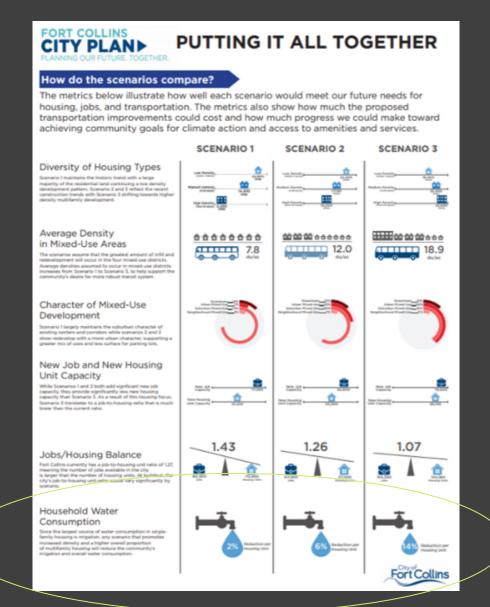
## The Role of Compact Form in Water Savings

What percentage of total development pattern will yield water saving benefits?



## Creating a Water Efficient FLUP and FLUM





## Master Plan Outline

### **Current Conditions**

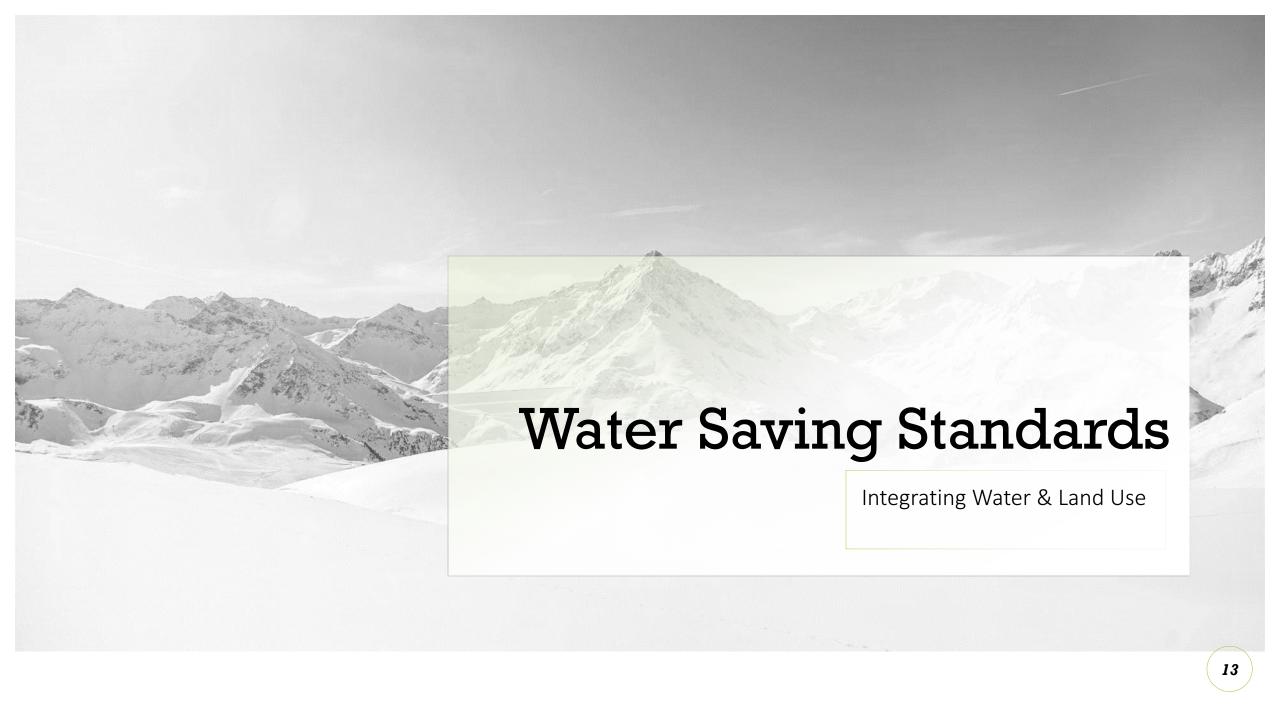
- A. The Water System
  - Description of Water Sources and Supplies
  - Ownership of Water Distribution Systems
  - Water Systems Capacity
  - Water Infrastructure and Financing
- B. Current Water Demand
  - Water Use Measurement
  - Non-revenue Water
  - Water Conservation Programs
  - Water Reuse
- C. Water Quality
- D. Stormwater Management
- E. Watershed Health and Management

# Resiliency Considerations for the Future

- A. Population Growth and Development Expectations
- B. Projected Water Demand
  - Future Water Demand Scenarios
- C. Water Supply Sustainability
  - Climate Trends and Drought Planning
  - Transferable/Acquirable Water Rights and Groundwater Management
  - Recharge/Recovery/Storage Program(s)
  - Conservation and Efficiency Programs
  - Water Equity

## Sustainable Water Resources

- A. Summary of Challenges and Opportunities
- B. Vision for Sustainable Management of Water Resources
- C. Goals and Objectives
- D. Action Plan
- E. Short- and Long-term Priorities
- F. Future Land Use Plan



# A. ADEQUATE WATER SUPPLY

C.R.S. § 29-20-302(1)

"sufficient for build-out of the proposed development in terms of

quality, quantity, dependability, and availability

to provide a supply of water for the type of development proposed and

may include reasonable conservation measures and water demand management measures to account for hydrologic variability"

State of Colorado Requirement for Applying Water Adequacy Review					
	Counties	Municipalities			
Size of Development for Adequacy					
Determination	2 or more lots	50 or more lots			
State Engineer Review	Required	Not Required,			
		Optional			
Determination Timing	Flexible within	Flexible			
	development				
	review				

## **BEST PRACTICES**

- 1. Identify Permitted Water Source
  - 2. Provide Proof of Water Rights
- 3. A Requirement/Methodology for New Development Water Demand
- 4. Specific Water Supply Adequacy Verification Process
  - 5. Specific Water System, Distribution, and Connection Standards
- 6. Define Potable Water Standards and Verification Process
  - 7. Link Water Supply and Zoning
- 8. Include Conservation & Efficiency Requirements
  - 6. Clarify Timing for When Proof Required in Approval Process

## § 29-20-305 Adequate Water Supply Regulation Summary If your water source is:

A. Water Entity w/o Water Plan

B. Water Entity w/ Water Plan on File w/ Government

C. Not a Water Entity

#### Proof of water supply application requirements should include:

A LETTER provided by a registered professional engineer or water supply expert from the entity stating:

(a) Willingness to commit service. (b) Ability to provide service.

#### Ability to serve proven by:

- Estimate of water supply requirements for development through build out.
- Description of the physical source of water supply to serve development.
- Estimate of water yield under various hydrological conditions.
- Water conservation measures that may be implemented in the development.
- Water demand measures that may be implemented in the development.
- Such other information as may be required by local government.

## The WATER SUPPLY PLAN must meet these requirements:

- Reviewed or updated by water entity board within last 10 years.
- Has a minimum 20 year planning horizon.
- Lists water conservation measures implemented within area.
- Lists water demand management measures, if any, for development.
- General description of the physical source of water supply for entity.
- General description of water supply entities obligations.
- Such other information as may be required by local government.

## A WATER SUPPLY REPORT with the following information:

- Estimate of water supply requirements for development through build out.
- Description of the physical source of water supply to serve development.
- Estimate of the amount of water yield projected from proposed water supply under various hydrological conditions.
- Water conservation measures that may be implemented in the development.
- Water demand measures that may be implemented in the development.
- Such other information as may be required by local government.

It is the sole discretion of the local government as to whether an applicant has a water supply that is adequate to meet the requirements based on the following criteria:

- (a)Documentation required above.
- (b) If requested, a letter from the state engineer commenting on the documentation.
- (c) Whether the applicant has paid required fees/charges for the purpose of acquiring water and/or expanding or constructing infrastructure to serve the development.
- (d) Any other information deemed relevant by the local government pursuant to applicable local government land use regulations or state statutes.

# Breaking Down The Water Supply Requirements

## You Are Answering These Questions

- 1. How much water is requires for the new development?
- 2. Where is the water going to come from?
- 3. Is the water supply adequate and sustainable?
- 4. Is the water supply potable?
- 5. How will the water be delivered?
- 6. When will you require proof?

# That Match These Requirements

- = water demand calculation
- = the water source(s)
- = adequacy verification process
- = water quality test
- = water system design
- = plan approval process

## **Adequacy Verification Process**

# Water Provider WITH Water Supply Plan On File

Commitment to serve.

Plan must meet these standards and have reviewed/updated w/in last 10 years.

- Minimum 20-year planning horizon.
- Lists water conservation measures implemented in area.
- Lists water demand management measures for development, if any.
- Description of water source of entity.
- Description of water supply entities obligations.
- Any other info required by local government.

# Water Provider W/O Water Supply Plan

Letter must prove willingness to serve and ability to serve and be prepared by profession engineer or water supply expert from entity.

- Estimate of water supply requirement for development.
- Description of water source.
- Estimate of water yield under different hydrological conditions.
- Water conservation measures for development, if any.
- Water demand measures for development, if any.
- Any other info required by local government.

## Wells

Water Supply Report

- Estimate of water supply requirement for development.
- Description of water source.
- Estimate of water yield under different hydrological conditions.
- Water conservation measures for development, if any.
- Water demand measures for development, if any.
- Any other info required by local government.

# Examples for Best Practices Included in Chapters

Colorado Counties with Cistern and Hauled Water Requirements and Standards						
		Link to Development				
Community	Regulatory Description	Regulations				
La Plata County	Available as a water source option only in cases where a well is	<u>Development Regulations</u>				
	impractical. Includes decision criteria for impracticality of a well.	Section III.E. Water Quality				
	If a cistern is permissible, include a statement on plat note and in	and Quantity Standards				
	covenants about water source. Requires that, if a water system is					
	developed within 400 feet of development, it must connect					
	within 18 months.					
Weld County	Applies to structures prior to 1993 that have not yet received a	<b>Development Regulations</b>				
	building permit and lack another approved source of water.	Article III. Cistern Water				
	Adopted to set standards to protect public health. Prohibits use					
	of a cistern until obtaining a Cistern Usage Permit. Outlines					
	process, including inspection and cistern standards, to obtain					
	permit. Permit terminates when another water source becomes					
	available.					
Fremont County	Required at submittal to obtain building permit when evidence	Building Department				
	of proof of water supply from either a well or water provider is	<u>Cistern Policy</u>				
	required. Cisterns as a water source limited to parcels greater					
	than 35 acres and platted prior to June 1, 1972, where an					
	individual well has proven to be impossible.					

## B. WATER & ENERGY EFFICIENT OUTDOOR WATER USE

## Methods

Decrease water waste by improving site-specific water efficiency through irrigation system design, best practices and technology.

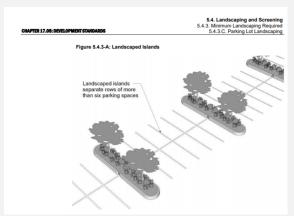
Reduce the amount of water needed for irrigation by enhancing soil conditions, appropriate plant types and landscape design.

Use water budgets to establish the maximum amount of water permitted for landscapes.

# **Outdoor Water Savings Best Practices**

- 1. Add Soil Amendments
- 2. Specify Plant Material
- 3. Include Firewise and Water Efficient Landscapes
- 4. Require Mandatory Irrigation Scheduling
- 5. Require Efficient Irrigation System
- 6. Require Landscape Water Use Estimates and Maximum Allowable Water Budget
- 7. Separate Irrigation Meters
- 8. Prohibit Water Waste
- 9. Require Water Harvesting and Rain Gardens
- 10. Permit Alternative Water Sources
- 11. Require Restrictive Covenants
- 12. Utilize Water Connection Charge Incentives

## Case Studies and Examples





## Descriptions for Best Practices for Each Method

## Water Efficient Irrigation Systems

- Water-use management plan or water budget.
- Hydrozones that group similar water demands by irrigation zone.
- Non-potable water source.
- Separate irrigation meters.
- Irrigation system design.
- Smart irrigation system controllers.
- Irrigation shutoff valve.
- Master valves and flow sensors.
- Rain sensors.
- Soil moisture sensors.
- Efficient emitters.

- Overhead (spray) irrigation.
  - Allowable only where sufficient width exists to prevent waste.
  - Pop-up height consistent with mature height of plants being watered – minimum of 6 inches.
  - Pop-up spray heads equipped with internal check valves, internal pressure regulations, and matched precipitation rate spray and rotary nozzle.
  - Rotors equipped with internal check valves and pressure regulations are more efficient than spray heads.
  - Head-to-head coverage.
- Drip systems.
  - Point source drip or subsurface drip irrigation for all trees, shrubs, perennials and annuals.
  - Internal check valves at each drip emitter and for subsurface drip systems.
  - Subsurface drip irrigation may be used for turf or grass areas.
  - Bubblers may be substituted for drip emitters.

# Options: Aspen Water Efficient Landscape Standards

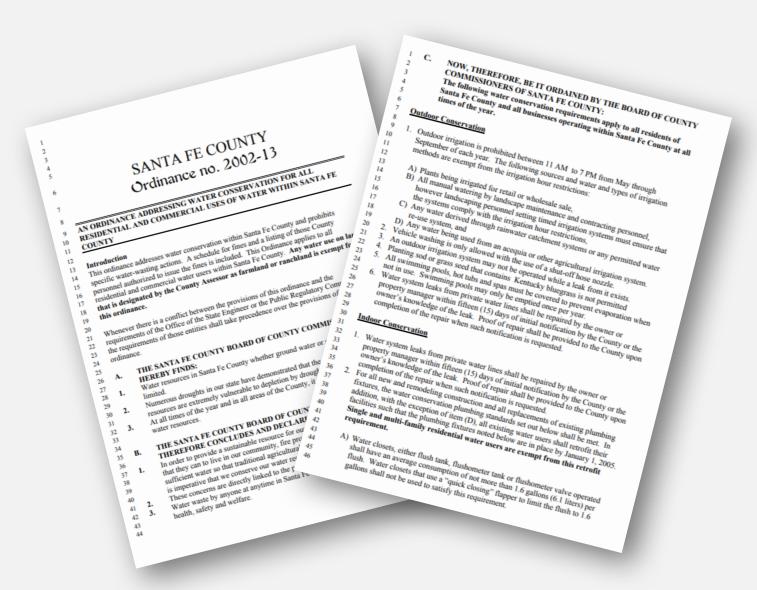
A826									585 Cemetery Lane Aspen, CO 81611	
A KA	WATER EFFICI	ENT LA	NDSC	APE W	ORKSHEET WA	TER BUDGET ANA	LYSIS		970-920-5120	
CITY OF ASPEN	Note: Project Applic	ant must	complete	this work	sheet as it is a required	element of the Landscape	e & Irri <u>g</u> ation L	Documentation		
	Packaga									
Address:						Contact Info:				
ALCULATING GALLO	NS OF WATER NEE	DED BY I	PI ΔΝΤ CA	TEGORY	AND IRRIGATION TY	DF		Dire	ections for Use	
						using the following forn	nula and facto	ors:		
			_					Fill in those h	lue sections below	
Irriga	ition Water Budget = [	(ETO x Pla	int Factor	) - Re] x Ir	rigated Area / Irrigation I	efficiency x 0.623		Fill in these blue sections below.  Some columns have drop down		
Vhere:								-		
To = Reference Evapo	transpiration in incl	hes/seas	on (May	Sept.)	Reference Eva	potranspiration		menus to assist you in filling out.  The formulas will calculate the site average annual water use. Once		
e = Effective Precipita						inches/year				
rrigated Area = Hydrozo			1.24			gallons/square foot		_	should insert it into	
								the design set		
Hydrozones Efficiency					Effective I	Effective Precipitation		the design set.		
Water Use Category	Plant Factor	Code			6.8	inches/year				
Cool Season Turf	0.90	VH			4.2	gallons/square foot				
High	0.80	Н								
Medium	0.65	М			Irrigation	Efficiency				
Low	0.40	L			Irrigation Method	Default Efficiency				
Very Low	0.25	VL			Overhead	75%				
					Drip	90%				
HYDROZONE WATER	DUDCET CALCULA	TION								
						d- 4b	£ 1 1		_	
omplete the hydrozol	ne table for each ny	arozone.	use as n	nany row	s as necessary to provi	de the square footage o	Tiandscape a	are per nyarozor	ne.	
Total area of irrigate	ad public right of		Sq. Ft.							
Total area of non-in			Sq. Ft.							
otal alea of Mon-III	ngaleu ianuscape		3q. Ft.							
								Hydrozone		
Hydrozone	Plant Water Use Type(s)		(s) Plant Factor		Irrigation Method	Irrigation Efficiency		Area	Plant Water Need	
11,41020112								(Sq. Ft.)	(gal/season)	
xample	L		0.	40	Drip	0.90		2000	575	
Zone 1									#DIV/0	
Zone 2									#DIV/0	

# Options: Fountain Water Efficiency Tap Fee Incentive

2019 Tap Fees							
Lot Size in Square Feet	Standard Water Acquisition Fee	Water Acquisition Fee with Conservation Incentive: 50% or Less Irrigated Area	Water Acquisition Fee with Conservation Incentive: 30% or Less Irrigated Area				
< 9,000	\$4,875	\$2,438	\$1,024				
9,001 – 13,000	\$5,688	\$2,844	\$1,706				
>13,001	\$6,500	\$3,250	\$1,950				

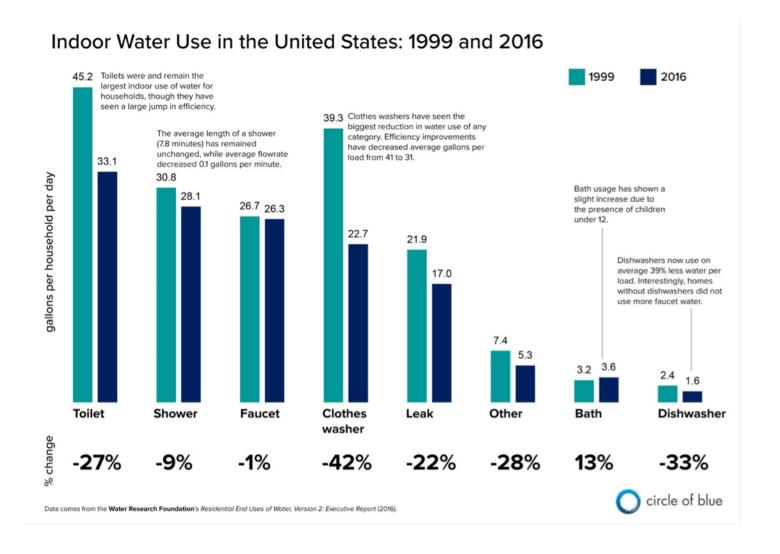
## **Options: Water Conservation Ordinance**

Alternative and Complement to Landscape Ordinance



- Outdoor irrigation is prohibited between 11 AM to 7 PM from May through September of each year.
- Vehicle washing is only allowed with the use of a shut-off hose nozzle.
- An outdoor irrigation system may not be operated while a leak from it exists.
- Planting sod or grass seed that contains Kentucky bluegrass is not permitted
- All swimming pools, hot tubs and spas must be covered to prevent evaporation when not in use.
   Swimming pools may only be emptied once per year.
- Water system leaks from private water lines shall be repaired by the owner or property manager within fifteen (15) days of initial notification by the County or the owner's knowledge of the leak. Proof of repair shall be provided to the County upon completion of the repair when such notification is requested.

## C. WATER EFFICIENT INDOOR FIXTURES & APPLICANCES



# Colorado WaterSense Law (products sold)







https://studylib.net/doc/18255074/colorado-s-indoor-watersense-fixture-requirement#targetText=A%3A%20The%20law%20requires%20that,in%20the%20State%20of%20Colorado.

# Headwaters Region

Need to Update Requirements to Match Evolution of State Standards

### **EAGLE COUNTY ECOBUILD**

Since 2006 Mandatory Point System

### RESIDENTIAL

## **Point Options**

- Reduce irrigated turf, use drip where appropriate
- Water efficient landscaping
- Water efficient appliances and fixtures

### COMMERCIAL

## Point Options

- Submeters for buildings over 50,000 sq feet
- Efficient toilets
- Efficient urinals
- Submeters for irrigation
- Efficient irrigation design

# **Indoor Efficiency**

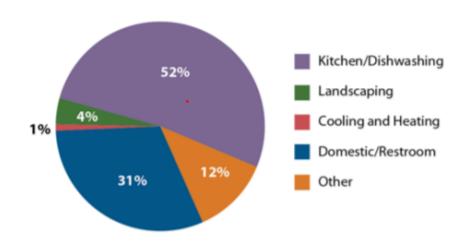
How to Maximize Indoor Water Efficiency







#### **End Uses of Water in Restaurants**



#### **End Uses of Water in Hotels**

